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# PROPERTY TAX DELINQUENCIES, TAX SALES, AND TAX DEEDS

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REVENUE OVERSIGHT COMMITTEE

A Report to the 50th Legislature

December 1986



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### A REPORT TO THE 50TH LEGISLATURE

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### SENATE JOINT RESOLUTION NO. 14

A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF REPRESENTATIVES OF THE STATE OF MONTANA ASSIGNING THE REVENUE OVERSIGHT COMMITTEE TO REVIEW PROCE-DURES FOR THE PAYMENT OF PROPERTY TAXES AND FOR THE SALE OF REAL AND PERSONAL PROPERTY FOR DELIN-QUENT TAXES.

WHEREAS, the Legislature has charged County Treasurers with responsibility for the collection of property taxes; and

WHEREAS. property taxes are payable in two installments during the year and the amount to be paid in each installment is a burden to certain classes of property taxpayers; and

WHEREAS, the Montana Code Annotated provides procedures for the sale of real and personal property for delinquent taxes; and

WHEREAS, the procedures for tax sales set forth in Title 15, chapter 17, MCA, fail to take into account an orderly and efficient administration of tax sales.

NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE OF REPRESENTATIVES OF THE STATE OF MONTANA:

That the revenue oversight committee be assigned to study:

- (1) methods for allowing property taxes to be paid in a greater number of installments or through other payment procedures that may be adopted as an option by the tax collecting jurisdiction;
- (2) uniform and equitable procedures and safeguards for the sale of real and personal property for taxes; and
- (3) the establishment of uniform and equitable procedures and safeguards for the public and private sectors in the taking and disposal of real and personal property for taxes.

BE IT FURTHER RESOLVED, that the committee cooperate with local government representatives and other appropriate public and private institutions involved in taxation.

BE IT FURTHER RESOLVED, that the committee report the findings of the study to the 50th Legislature and, if necessary, draft legislation to implement such findings.

Approved March 25, 1985.

### PART ONE

### PROPERTY TAX PAYMENT PROCEDURES



### CHAPTER ONE

### OVERVIEW OF PROPERTY TAX PROTESTS AND HOUSE BILL NO. 704

### INTRODUCTION

This chapter results from the June 7, 1985, meeting of the Revenue Oversight Committee, at which time the motion was made and carried to "monitor" the implementation of House Bill No. 704 from the 49th legislative session. It is revised from a memorandum presented to the Revenue Oversight Committee in August 1985.

The contents of the chapter include general background relating to tax protests, a brief discussion of IIB 704, and a progress report on the implementation of the bill's provisions.

A considerable amount of the material contained in the "Background" section is updated from a 1980 Legislative Council report titled "Payment of Taxes Under Protest". That report was prepared by Jim Oppedahl, Teresa O. Cohea, and J. Cort Harrington for the Revenue Oversight Committee.

### BACKGROUND

### **Basic Legal Provisions**

Since 1972 there has been a fundamental shift in part of the tax appeal procedure. Prior to 1972, the nonjudicial tax appeal procedure was vested in a three-member State Board of Equalization. That board was appointed by the Governor with the advice and consent of the Senate. This state board supervised the revenue collection activities of the state of Montana, as well as hearing appeals.

An obvious conflict of interest existed between a board that acted as both administrator and judge. This conflict led the framers of the 1972 Montana Constitution to mandate an independent tax appeal procedure. Article VIII, Section 7, states:

The legislature shall provide independent appeal procedures for taxpayer grievances about appraisals, assessments, equalization, and taxes. The

legislature shall include a review procedure at the local government unit level.

Until 1981, the traditional judicial avenue of tax appeal through district court remained essentially unchanged since the 1890's. However, in 1981 the legislature revised Montana statutes providing direct access to the courts by taxpayers seeking declaratory judgments. (Ch. 463, L. 1981.)

### County Tax Appeal Board

The current county tax appeal board provisions are found in 15-15-101 through 15-15-104, MCA. (Sections 15-15-105 and 15-15-106 were repealed in 1981. (Ch. 501, L. 1981.)) The County Tax Appeal Board is appointed in each county by the Board of County Commissioners. The tax appeal board consists of three members who serve staggered 3-year terms. The county board must meet on the third Monday in April of each year to hear protests concerning assessments inade by the Department of Revenue. The board must continue in session for the purpose of hearing protests until all protests are disposed of, but not more than 60 days after the Department of Revenue or its agent has mailed notice of classification and appraisal to all property owners and has notified the board.

A taxpayer who seeks a reduction in the valuation of his property must file an appeal with the county tax appeal board on or before the first Monday in June (of that year) or within 15 days after receiving a notice of classification and appraisal from the Department of Revenue, whichever is later.

The county tax appeal board may, during its hearings, change any assessment or fix the assessment at some other level. If the board refuses or fails to hear a taxpayer's timely application for a reduction in valuation of property, the taxpayer's application is considered to be granted on the day following the board's final meeting for that year.

Any person or the Department of Revenue on behalf of the state or a municipality aggrieved by the action of a county tax appeal board has the right to appeal to the State Tax Appeal Board.

### State Tax Appeal Board

The State Tax Appeal Board (STAB) is composed of three members appointed by the Governor with the advice and consent of the Senate. Each member holds office for a 6-year term; the Governor designates the chairman. The STAB is statutorily required to be in session and open for the transaction of business every day except Saturdays, Sundays, and legal holidays.

Section 15-2-201, MCA, outlines the powers and duties of the STAB. The board has the duty to:

- prescribe rules for the tax appeal boards of the different counties and may schedule meetings of county tax appeal boards;
- (2) hear appeals from decisions of county tax appeal boards; and
- (3) hear appeals from decisions of the Department of Revenue in regard to business ficenses, property assessments, taxes, and penalties. Section 15-2-201, MCA, also provides that the STAB shall have the duties of an appeal board relating to such other matters as may be provided by law.

Any of the eligible appellants aggrieved by an action of a county tax appeal board may appeal to the STAB by filing a notice of appeal with the county tax appeal board and a duplicate thereof with the STAB within 20 calendar days after the receipt of the decision of the county board. The STAB must set a hearing for any such appeal and give at least 15 calendar days' notice of the time and place of such hearing. Section 15-2-301(4), MCA, provides that in any appeal from a county tax appeal board decision, the state board is not bound by common law, statutory rules of evidence, or rules of discovery. The STAB may affirm, reverse, or modify any county board decision. The decision of STAB is final and binding upon all interested parties unless it is reversed or modified by judicial review.

Section 15-2-302, MCA, provides that a person may appeal to the STAB any action of the Department of Revenue involving specific tax laws. The appeal must be made by filing a complaint with the STAB within 30 days following receipt of notice of any action by the department. The department is required to file a response to the complaint within 30 days. The STAB is required thereafter to hear the parties in accordance with the contested case provisions of the Montana Administrative Procedure Act.

Other Matters Concerning STAB and County Boards

After a proceeding has commenced before the STAB but before arguments have been

heard, the parties to the proceeding may petition the district court to make an interlocutory adjudication. The petition for such adjudication must be signed by

each party to the proceeding. The court may grant such a petition if it appears

that the issues presented involve the interpretation of a constitutional provision,

statute, or regulation, and do not require hearing the evidence to be resolved. The

court can also consider whether the granting of such a petition would expedite the

adjudication of the controversy. (Until 1981 this procedure was also available in

protests before county tax appeal boards; however, in 1981 the 47th Legislature

repealed sections 15-15-105 and 15-15-106.)

The 1981 Legislature also specifically provided that the STAB may order a refund to

the taxpayer of taxes paid under protest. Any STAB judgment regarding a refund must be held in abeyance until time for appeal has passed or until the decision has

been appealed to district court.

Finally, any party to an appeal before STAB aggrieved by a final decision of the

board is entitled to judicial review. Such review must be instituted by filing a

petition in district court in the county wherein the taxable property or some

portion thereof is located. The party to such a petition must also serve a copy of

the petition on STAB within 60 days after rendering of the final decision by the board, or if a rehearing is requested, within 60 days after the decision on that

rehearing.

HOUSE BILL NO. 704: 49TH LEGISLATIVE SESSION

Situation and Purpose

As stated in the discussion of the legal provisions regarding protested taxes, any taxpayer may protest the assessment of his property. The protest of an assessment

may involve either the property's classification or valuation. Either issue may be

resolved through the administrative process or the judicial process, or both,

65

During the 1985 legislative session, HB 701 was passed and approved as a means of addressing problems caused by protested taxes. In very simple terms, the bill allows a county, municipality, or school district to have its taxable valuation reduced by the amount (of valuation) protested, but <u>only</u> if such protested valuation is 5% or more of the respective jurisdiction's taxable valuation, <u>and</u> the county commissioners, by resolution, request the Department of Revenue by July 15 to adjust the certified (axable value).

With the provisions of HB 704 applied, any county having the Department of Revenue reduce the county's certified taxable valuation should better be able to avoid the situation where the adopted mill levy will not provide sufficient revenue when taxes paid under protest are set aside.

With respect to such protests, jurisdiction-by-jurisdiction situations may vary, but most cause some degree of public finance problem. Some of these finance problems were brought to the attention of the 1985 Legislature. According to testimony presented before the Senate and House Taxation Committees during the 1985 legislative session, many local governments and schools suffer cash shortfalls due to taxes paid under protest. The shortfalls result from the situation where mill levies are set based upon a taxable value that includes property that is the subject of a protest. Section 15-1-402(6), MCA, requires that:

All portions of taxes and heense fees paid under protest to a county or municipality shall be deposited by the treasurer of the county or municipality to the credit of a special fund to be designated as a protest fund and shall be invested in interest-bearing deposits in local banks or savings and loan associations and retained in such protest fund until the linal determination of any action or suit to recover the same.

Robert L. Laumeyer, Superintendent of Boulder, Montana public schools, outlined the situation in some taxing jurisdictions in testimony given to the Senate Taxation Committee.

Jefferson High has about ten million taxable value, of this three million is protested. If the voters at the special levy election approve the \$275,000 special levy and if H.B. 704 becomes law, the \$275,000 will be divided by the seven million and a levy of about 39 mills will be levied against all property in the High School District No. 1. Those people paying their taxes under protest will pay the same mill levy as everyone else.

\$275,000 will be raised by the school district and \$117,000 would be raised in the protested fund. If the protest fails, the \$117,000 would then be used to reduce the next years mill levy, as we presently use surplus funds.

If H.B. 704 does not become law, the \$275,000 approved by the voter will not become available to the school because the mill levy will be set by dividing the \$275,000 by 10,000,000 and a mill levy of 27 1/2 mills will be established. this will mean that \$192,500 will be raised as a spendable amount for High School District No. 1. The other \$82,500 will be held in the protested fund.

### House Bill No. 704 Implementation

Since July I, 1985, the effective date of House Bill No. 704, Montana's cities, counties, and school districts have been authorized to have the Department of Revenue adjust their respective taxable values by eliminating the value of properties that are the subject of a protest as of the first Monday of August. This adjustment may be made only if the value of property protested in the jurisdiction is at least 5% of the jurisdiction's taxable value, and if the Board of County Commissioners adopts a resolution by July 15 approving the adjustment.

As of July 15, 1985, the Department of Revenue had received notification from three counties that such a resolution had been adopted. The three counties were Daniels, Jefferson, and Yellowstone.

In implementing the provisions of HB 704, the department first found, in Daniels County, that the property that was the subject of a protest on August 5 (the first Monday in August) did not meet the 5% threshold. Consequently, Daniels County was not eligible for the adjustment.

defferson County, after first adopting a resolution requesting the adjustment of the county's taxable value, rescinded the resolution on August 19. The department, therefore, responded by certifying the taxable valuation of the county to include all taxable property in the county, including property that was the subject of a protest on August 5.

Minutes of the Senate Taxation Committee, letter from Robert L. Laumeyer to Senator Tom Towe, Chairman, Senate Taxation Committee, March 26, 1985, Montana Legislative Council Library.

The remaining county to adopt the necessary resolution, Yellowstone, adopted it for the purpose of allowing school districts within the county to have their valuations adjusted, provided the 5% protest criterion was met within the school's jurisdiction. Initially, five school districts within Yellowstone County notified the Board of County Commissioners in Yellowstone County and the department. Those five districts were Shepherd #37, Laurel #7, and Laurel #7-70, Worden #24, and Broadview #21J. Following the initial notification, two other districts, Custer #15 and Billings Elementary #23, requested the adjustment. This was followed by notification that the Laurel districts had reconsidered their initial action and requested that no adjustment be made.

(Although the resolution adopted July 15 by the Yellowstone County Commissioners stated that "any other requests not yet received will receive blanket approval by today's action", the provisions of HB 704 clearly state that notification must be received by July 15. The department, therefore, may adjust the taxable valuations only in the school districts having submitted the notification on time.)

An analysis of the data showed that only Broadview #21, both elementary and high school districts, met the 5% protest threshold. (Shepherd elementary also appears to have met the threshold, but Sylvia Parman in the Yellowstone County Superintendent of Schools office reported that only the Broadview districts' valuations would be adjusted.)

Conspicuously absent from the list was Jefferson County whose local elected officials offered some of the most vocal testimony in favor of the bill during legislative hearings.

Interestingly, the Jefferson County Board of Commissioners had adopted a resolution in July authorizing and requesting the adjustment for protests. However, shortly before the levies were to be certified, the commissioners rescinded the resolution and included protested valuation in the county's taxable value.

Doug Schmitz, Board Chairman, explained that the board had initially supported the idea of adjusting the county's taxable value for the protests, but two problems were identified after development of the budget began.

The first problem was that the county's taxable value after adjustment would decline from \$17.4 million to about \$13.3 million. If that adjustment was made, the 1985 taxable value of \$13.3 million would be some \$2 million less than the 1984 taxable value. Mr. Schmitz said that because Jefferson County is currently at the maximum levies allowed, there was not sufficient flexibility to allow for the adjustment for protests.

The second problem that arose stemmed from several disenchanted Jefferson County taxpayers who informed the commissioners that if a resolution allowing the adjustment for protests was implemented, several taxpayers with substantial property holdings in the county would protest  $100^{\circ}e$  of their valuations, thus tying up several additional millions of dollars in taxable value.

According to Mr. Schmitz, the commissioners felt that it was in the best interest of the county to simply struggle through one more year of known protests than to risk the potential loss of the several additional millions in taxable value. He said the possible if not likely result of such grossly insufficient revenues would be critical reductions in county and possibly school personnel.

1985 marked only the first year that the provisions of HB 704 were available to Montana's local taxing jurisdictions. The preliminary evidence indicated that of Montana's 734 potentially eligible local taxing entities — 56 counties, 127 incorporated cities and towns, and 551 school districts — only two school districts, in Broadview, took advantage of the bill's provisions. Perhaps due to the July 1 effective date of the bill and the August deadline for setting levies, local governments simply had insufficient time to analyze the bill's implications. However, in 1986 to taxing jurisdictions chose to use the provisions of HB 704. With the specter of protested taxes remaining undiminished, it would appear that the option provided by HB 704 does not provide a satisfactory solution to local governments for taxes paid under protest.

<sup>&</sup>lt;sup>2</sup> Susan Miller, Jefferson County Treasurer, estimated that the amount of protested value for 1985 would be about \$4.1 million. Additionally, the county had over \$1,662,000 (for 1979 through 1984) in protested taxes - not value - sitting in the special fund for protests.

### CHAPTER TWO

### SENATE JOINT RESOLUTION NO. 14

### ISSUE ONE: PAYMENT OF PROPERTY TAXES

Senate Joint Resolution No. 14 (SJR 14), adopted by the 49th Montana Legislature, assigned the Revenue Oversight Committee the task of studying two issues related to property taxes.

First, the resolution requested a study of Montana's property tax payment procedures, especially those requiring semiannual payment. This part of the resolution also invited study into "other payment procedures that may be adopted as an option by the tax collecting jurisdiction".

Second, the resolution requested a study of Montana's procedures for the sale of property for delinquent taxes. This element of the project called for the study and establishment of "uniform and equitable procedures and safeguards for the sale of real and personal property for taxes".

Montana's property tax payment procedures, the first topic of the SJR 14 study, is the topic of this chapter. The first section of the chapter is a brief description of the property tax payment procedure. The second section summarizes data from a survey taken of Montana's 56 county treasurers. A small amount was learned from representatives of Montana's taxpayers, and that information is included in the final part of the chapter.

### MONTANA'S SEMIANNUAL PAYMENT PROCESS

The payment process is, of course, preceded by the assessment and budget process. However, because the resolution is focused on the payment schedule, the remainder of this chapter focuses on the schedule as well.

One distinction must be noted at this point: the property tax payment schedule is

different for different types of property. For most property, <sup>3</sup> tax payments are due in November and May. For some types of property, especially personal property, the payment schedule is 30 days following receipt of the notice. While this distinction is not mentioned in SJR 14, it is an important one, as shown by the county treasurers' comments.

After levies are finally set and a tax roll has been prepared by the county assessor, most county treasurers send out tax notices listing the various mill levies and amount of tax due for each levy. Tax notices are typically sent November 1. The taxes due as listed in the notice are payable in two installments, with one-half of the tax due on or before November 30, and the other half due on or before May 31. If the tax is not paid when due it is considered to be delinquent and subject to the collection process.

### SEMIANNUAL PAYMENTS: THE COUNTY TREASURERS' PERSPECTIVE

SJR 14 states that semiannual installments of property taxes are "a burden to certain classes of property taxpayers". The resolution also implies that Montana's county treasurers are knowledgeable about the burden created by the semiannual payment schedule and requests cooperation between the Revenue Oversight Committee and local government representatives.

Based on the statements and implications contained in SJR 14, a survey was sent to each of Montana's 56 county treasurers. (See Appendix A.) Fifty-one of the surveys were returned, a response rate of 91%.

Interestingly, the responses indicate that if the semiannual payment schedule creates an undue burden at all, the problem is not severe by any means and perhaps not really a problem. The following is an overview of the responses to survey questions centering on the semiannual payment schedule.

As used above, "most property" includes all property in class four, the gross proceeds of metal mines, and the net proceeds of miscellaneous mines and oil and natural gas wells. Personal property is found in all classes except class four; the payment dates vary on personalty according to the specific type of property. Taxpayers may make payment in full at any time prior to May 31. Partial payment, except first-half and second-half payments as prescribed statutorily, is not permitted.

Question 1: Which classes of taxpayers are negatively affected by the semiannual payment of property taxes? (A list and description of Montana's 12 property classes [for 1985] was provided.)

Of the 51 respondents to the survey, 14 (27%) did not respond to this question; 9 (18%) did not know which classes were negatively affected; and 19 (37%) indicated that none of the classes were negatively affected.

Of the remaining respondents, nine (18%) indicated that some Class Eight property owners were negatively affected, and five (10%) thought Class Six property owners were negatively affected. However, Class Eight property and Class Six property is personal property; the taxes on most personal property is not paid in two installments, but in one payment 30 days after receipt of the tax notice.

Question 2: In your county, do taxpayers in any of the following categories have difficulty making semiannual tax payments? (Categories were: homeowners; main street businesses; industrial property owners; farmers and ranchers; timber people; utilities; and other.)

This question was somewhat of a rephrasing of the first question. In more conversational terms, it asked which taxpayers were negatively affected by semiannual payments. The treasurers were asked to list all of the taxpayer classes that had difficulty, allowing for more than one answer.

Twenty-three (45%) of the survey respondents did not answer this question, and eight (16%) indicated that none of the classes of taxpayers were negatively affected. The data in Table 1 show how the provisions of HB 704 would have affected five communities' schools in Yellowstone County.

Of those respondents indicating that some classes had difficulty with semiannual payments, eight (16%) listed homeowners; 12 (24%) listed main street businesses; and 14 (27%) listed farmers and ranchers.

Several of the respondents noted that difficulties experienced by main street businesses and farmers and ranchers resulted from personal property taxes, taxes usually paid in one payment and not semiannually.

Question 3: Which property tax payment schedule would be the best for you as a county treasurer?

This question was asked because the resolution requests that the study examine what "other payment procedures may be adopted as an option by the tax collecting jurisdiction".

Thirty-nine (76%) of the survey respondents indicated that semiannual payments work the best for county treasurers. Another eight survey respondents did not answer Question No. 3. Of the remaining six responses, two listed annual payments as best, one listed quarterly, two listed "other", and one did not know which schedule would work the best.

Question 5: Which property tax payment schedule would be the most likely to minimize the number of tax delinquencies?

This question was asked because there is an implication in the resolution that the semiannual payment schedule is (at least partially) responsible for delinquent taxes.

Much like the responses to Question No. 3, 31 (61%) of the treasurers responding indicated that semiannual payments were most likely to minimize tax delinquencies. Another 10 respondents (20%) did not answer Question No. 5, and seven respondents did not know which payment schedule would most likely minimize tax delinquencies. One respondent listed annual payments and three listed quarterly payments as the schedules most likely to minimize delinquencies.

Question 7: Which property tax payment schedule would produce the fewest delinquencies and the greatest efficiency in the county treasurer's office?

This question was asked because some degree of pragmatism must be interjected when analyzing the "what if" questions posed in Questions No. 3 and 5. Recognizing that the best schedule for the collectors may not be the best for the taxpayers, some balance must be a goal.

Thirty-two (63%) of the survey respondents indicated that semiannual payments would provide the best schedule for taxpayers and county treasurers. For some reason, 13 respondents (25%) chose not to answer Question No. 7. Of the remaining respondents, two thought annual payments would work the best; three listed quarterly payments; two did not know which schedule would work the best; and one listed "other".

### SUMMARY OF SURVEY RESPONSES

Seventy-six percent of the responding county treasurers indicated that semiannual payments provide the best payment schedule for treasurers; 61% felt that a semiannual schedule also works best for taxpayers. When the efficiency aspects of the treasurers' offices and delinquencies are considered together, 63% of Montana's county treasurers indicated that semiannual payments would work the best.

Eighty-two percent of the treasurers responding to the survey fell into one of three categories: (1) they felt that no class of taxpayers is negatively affected by the semiannual payment schedule; (2) they did not know which class(es) are negatively affected; or (3) they did not respond to the question. Conversely, only 9 of the 51 respondents recognize any negative effects of the payment schedule.

At least from the county treasurers' perspective, the broad consensus is that there is no problem with semiannual payments of property taxes.

### FURTHER NOTES RECARDING THE TREASURERS

At the Montana County Treasurers' Association's annual meeting in Lewistown in September of 1985, the treasurers indicated that if something were to be done with the payment schedule, the place to look was at business personal property. The current payment schedule requires businesses, whether owning real property or not, to pay the tax due on personal property within 30 days of receipt of the tax notice.

The treasurers further recommended that if a semiannual payment schedule was adopted for personal property that specific dates be adopted as due dates; most treasurers recommended April 30 and September 30.

In addition to the suggestion of semiannual payments on personalty, several treasurers cautioned that semiannual payments could lead to substantial problems with delinquencies. The potential problems with personal property delinquencies are perhaps more severe than with realty because of the mobility or transportability of most personal property. Therefore, special attention would have to be given to delinquency dates and collection provisions.

Other suggestions from the county treasurers included: (1) a state statutory requirement should be enacted that delinquent taxpayers' names be published in local newspapers; and (2) that the interest rate on delinquencies be raised.

With respect to the publishing requirement, the treasurers recognized that such action could cause embarrassment for some taxpayers, but for others it would provide an informal notice that taxes were delinquent.

Regarding higher interest rates on delinquencies, most of the treasurers suggested a 12% rate on the basis that some taxpayers are investing at rates of return that are higher than the rate charged for delinquencies.

Appendix B contains comments gleaned from surveys returned by the treasurers.

### EFFORTS TO GET THE TAXPAYERS' PERSPECTIVE

In an attempt to get some input from the rarely heard-from taxpayers, letters were sent to the Montana Taxpayers' Association, the Montana Chamber of Commerce, and the Montana Bankers' Association. The letters specifically requested comments regarding semiannual property tax payments and, in general, Montana's property tax payment schedule.

Dennis Burr, responding on behalf of the Montana Taxpayers' Association, said that the Association did not really see any problems with semiannual payment of real estate taxes. 4

<sup>&</sup>lt;sup>4</sup> Telephone conversation, Dennis Burr to Dave Bohyer, Montana Legislative Council, October 29, 1985.

Janelle Fallan, Montana Chamber of Commerce, responded that she was not aware of any problems with semiannual payments on real estate. The Montana Chamber did, nevertheless, poll its members on the issue.<sup>5</sup>

The Montana Bankers' Association was also contacted (at the suggestion of the Montana County Treasurers' Association) because of the relationship between banks and property owners, and the payment of property taxes. As of November 1, the MBA had not responded to the request. Unfact, no response was ever received from the MBA.

### SUMMARY

The questions raised in SJR 14 regarding Montana practices of semiannual property tax payments have been addressed, at least in part, by Montana's county treasurers. The indication is that the county treasurers feel that semiannual payment of real estate taxes works, period. As collectors of property taxes, they feel that semiannual payments allow sufficient flexibility to the taxpayer <u>and</u> enough efficiency in the treasurer's office that the system should remain as it is.

The treasurers also indicated that a change to semiannual payment of taxes on personal property could effect more equity in the property tax system. This suggestion is closely followed, however, with a caution that semiannual payments and the mobility or transportability of personal property, considered together, could result in problems of increased delinquencies and subsequent loss of anticipated revenues.

Montana's taxpayers have hardly been heard from on the issue of semiannual property tax payments. If the Montana Bankers' Association and the Montana Taxpayers' Association are representative of Montana's taxpayers, there is certainly no groundswell for change. If the associations are not representative, taxpayer

Telephone conversation, Dave Bohyer to Janelle Fallan, November 1, 1985.

<sup>6</sup> Letter from Dave Bohyer to John Cadby, MBA, October 21, 1985.

 $<sup>^{7}</sup>$  A follow-up telephone call was made to John Cadby on October 29, 1985. Mr. Cadby was out of the office.

sentiment is still unknown and perhaps unknowable. Nevertheless, a clamoring for change is still unheard.

### APPENDIX A

### COUNTY TREASURER'S SURVEY

(51 responses returned)

Rank

Unranked

1. The resolution states that property tax payments made in two installments are a burden to certain classes of property taxpayers. The assumption is that the burden is caused by the semiannual payments and not by the level of taxation. In your county, which class(es) of taxpayers are negatively affected by the semiannual payment of property taxes? (Rank from 1 to 12 with 1 being most negatively affected.)

1	a Class One (15-6-131; Mines net proceeds)
	b Class Two (15-6-132; Metal and coal mines)
1	c. 3.1 Class Three (15-6-133; Agricultural lands)
2	d. 1.3 Class Four (15-6-134 Residential/Commercial)
_1	e. 5 Class Five (15-6-135; Coops; new industrial)
3	f. 2.4 Class Six (15-6-136; livestock/farm produce)
	g Class Seven (15-6-137; Some rural coops)
4	h. 1,2,6 Class Eight (15-6-138; personal property)
1	i. 1 Class Nine (15-6-139; buses/trucks/personal)
	j Class Ten (15-6-140; ore haulers/big trucks)
	k. 7 Class Eleven (15-6-141; utilities)
1	1. 4 Class Twelve (15-6-142; mobile homes)
	m. 19 None are negatively affected
	nl All are negatively affected
	o. 9 Don't know
	14 Respondent did not answer this question
<ol> <li>In have dapply.</li> </ol>	your county, do taxpayers in any of the following categorie ifficulty making semiannual tax payments? (Check all tha)
	a. 9 Homeowners
	b. 12 Main Street business people
	c. 1 Industrial property owners
	d. 14 Farmers and ranchers
	e. 2 Timber people
	f Utilities
	g. 4 Other (specify)
	8 None
	23 Respondent did not answer this question

3. Assuming that property taxes will continue for the foreseeable future, which property tax payment schedule would be the best for you as a county treasurer? (Check one only.)
a2 Annual
b. 39 Semiannual
c. <u>l</u> Quarterly
d Monthly
e. 2 Other (specify)
d Don't know
8 Respondent did not answer this question
4. Why would the payment schedule you checked in Question 3 be best for you?
** See Appendix B for comments **
5. In your opinion, which property tax payment schedule would be the most likely to minimize the number of tax delinquencies? (Again, assume property taxes will continue.)
a. <u>l</u> Annual payment
b. 31 Semiannual payment
c. 3 Quarterly payment
d Monthly payment
e Other (specify)
f. 7 Don't know
10 Respondent did not answer this question
6. Why would the payment schedule you checked in Question 5 minimize the number of tax delinquencies?
** See Appendix B for comments **

7. In your opinion, which property tax payment schedule would produce the fewest delinquencies <u>and</u> the greatest efficiency in the county treasurer's office?
a 2 Annual payment
b. 32 Semiannual payment
c. 3 Quarterly payment
d Monthly payment
e. 1 Other (specify) business personalty in 2 payments
f. 2 Don't know
13 Respondent did not answer this question
8. Which of the following methods would work <u>best</u> as a new system for collecting property taxes? Which one would work second best? (Write in "1" for the best, "2" for the second best.)
a. 2.2.3.5 Payment by credit card
b. $1.3.4$ At any time after due date, scheduled partial
payments with interest
c. 4 Prepayment of succeeding years' taxes
d*_ More stringent penalties or higher interest
payments on delinquent taxes (* 31 ranked as
#1; 3 ranked as #2)
e. ** Immediate tax sale upon delinquency (**3 ranked
as #1; 8 ranked as #2; 1 ranked as #3)
fl,1,2 Other (specify)
** See Appendix B for comments **
1,1,1 None
10 Respondent did not answer this question
9. Do you have any other comments regarding semiannual tax payments, collections, or delinquencies?
** See Appendix B for comments **
db/ROCQUEST/Dw3

### APPENDIX B

### COMMENTS FROM COUNTY TREASURER'S SURVEY

October 1985

QUESTION 1. THE RESOLUTION STATES THAT PROPERTY TAX PAYMENTS MADE IN TWO INSTALLMENTS ARE A BURDEN TO CERTAIN CLASSES OF PROPERTY TAXPAYERS. THE ASSUMPTION IS THAT THE BURDEN IS CAUSED BY THE SEMIANNUAL PAYMENTS AND NOT BY THE LEVEL OF TAXATION. IN YOUR COUNTY, WHICH CLASSIESS OF TAXPAYERS ARE NEGATIVELY AFFECTED BY THE SEMIANNUAL PAYMENT OF PROPERTY TAXES? (RANK FROM 1 TO 12 WITH 1 BEING MOST NEGATIVELY AFFECTED.)

All should pay their fair share of the burden. Very few people have mentioned a different type of payment schedule. (1)

We are unfamiliar with different classes of property taxation, but find both small and larger businesses have difficulty paying both personal and real property taxes. (11)

Class eight property may be negatively affected because the whole amount is due in 30 days; there is no definite date on which the taxpayer can plan on receiving his statement; there are two separate payments. (16)

None are negatively affected except leased personal property. (20)

The ones that are delinquent would be negatively affected, even though payments were made at different times. (24)

I believe no one is affected by two payments as it gives the taxpayer ample time for payment. Most delinquent taxes belong to a particular group of taxpayers and are repeatedly so. (27)

Leave real estate alone and give personal property (including mobile homes) two definite due dates other than real estate due dates. (31)

Seasonal work has an effect on semiannual payments for real property taxes. (38) All taxpayers are least negatively affected by semiannual payments. (42)

Leave real estate taxes alone. Put heavy equipment using SM [special mobile] plates on personal taxes and split into two payments with definite due dates. (44)

Leave real estate as it is. There are no problems with personal property taxes paid semiannually. (I recommend April and September). Personal property-mobile homes should have a definite due date just as real property does. (45)

### QUESTION 2. IN YOUR COUNTY, DO TAXPAYERS IN ANY OF THE FOLLOWING CATEGORIES HAVE DIFFICULTY MAKING SEMIANNUAL TAX PAYMENTS?

Very few would miss payments no matter what payment schedule is used. (1)

Personal property taxes currently paid in one installment should be split as are real property taxes. (6)

Business property that is separate from real property and is due in one payment within 30 days of notice is most affected. Our county allows partial payments on personal property, which mitigates the situation somewhat. (9)

Personal property taxpayers find it difficult to make payment in full within 30 days of receipt of notice. (12)

Semiannual payments are acceptable. (19)

Business people have difficulty with personal property tax payments. (20)

Some large city specials  $% \left( 1\right) =\left( 1\right) +\left( 1\right) +\left$ 

Some large town and city specials have exhibited difficulty. (27)

Non-real property business people have difficulty in making semiannual tax payments, (38)

Farmers and ranchers have difficulty in meeting personal property tax payments.

Farmers and ranchers with large personal property tax payments have difficulty as well as other personal property taxpayers. (49)

Land developers have difficulty with semiannual tax payments, (51)

### QUESTION 3. ASSUMING THAT PROPERTY TAXE:: WILL CONTINUE FOR THE FORESEABLE FUTURE, WHICH PROPERTY TAX PAYMENT SCHEDULE WOULD BE THE BEST FOR YOU AS A COUNTY TREASURER?

Payment schedules should remain as they are with the exception of mobile homes, which could be due at the end of December instead of September of each year. (27)

Schedule payments should be semiannual for all property taxes. (38)

Each half should be due within 30 days of receipt of the statement with the exception of businesses which should be allowed 60 days. (51)

### QUESTION 4. WHY WOULD THE PAYMENT SCHEDULE YOU CHECKED IN QUESTION THREE BE BEST FOR YOU?

Semiannual payments allow for better budgeting and investments, as well as for district schools. Additionally, we have developed staffing patterns to anticipate peak tax periods. (1)

To change to quarterly or monthly tax payments would entail considerable expense for billing, penalty and interest programs, increased staff. (2)

Semiannual payments are most convenient for all concerned. (4)

The present payment schedule is suitable. (7)

The computer system we use now is compatible with semiannual payment schedules. (8)

Quarterly payments would improve cash flow when reserves are small. Our delinquency rate is not overwhelming and is due to economic conditions rather than payment schedules. Personal property tax payment schedules should be studied since they are the most difficult to collect. (10)

Payment schedules more frequent than semiannually would facility more paperwork.

A more frequent payment schedule would require an increase in staff and office space, resulting in higher taxes. (13)

Changing to a quarterly or monthly schedule would not affect the delinquency rate and the cost of changing the system would be prohibitive. Would it be picked up by the taxpayer? (14)

Property owners are accustomed to paying their taxes in semiannual payments. (15)

If taxes were paid annually, only one receipt would be issued and less part-time help would be required. (16)

A change would result in much expense to develop new receipting and accounting procedures, (17)

Reprogramming and additional staff costs would be an additional burden to the taxpayer if the tax payment schedules were changed. (18)

Bookkeeping problems would arise if any other tax payment schedule were implemented, (20)

In a small, non-automated office, semiannual payments are easier to handle. (21)

Reprogramming of automated equipment would place an additional burden on the taxpayer. (23)

Programming for quarterly or monthly payments would be a hardship to the taxpaver, while annual payments would require a much larger staff. (24)

Both county treasurers and taxpayers are geared to semiannual payments. Annual payments would be a burden; quarterly or monthly payments would be too much work. (26)

After September 30 mobile home taxes become delinquent, causing a conflict when a current tax receipt is written for a newly moved mobile home, when the tax is actually delinquent. (27)

People don't want payment schedule changes. (28)

Some of the ranchers with larger personal property tax statements find it difficult to pay the tax all at one time. (29)

Any payment schedule other than semiannual is "silly". It's difficult enough to get taxpayers to make semiannual payments. (30)

Our computers are programmed for semiannual payments, which affect all county bookkeeping. The cost for change and additional personnel would be prohibitive. (32)

The semiannual payment schedule works well in our county where delinquency is less than 1%, (35)

We have a large number of retired county residents who are accustomed to semiannual payments, and this system works well for us. (37)

If taxes were paid more often than semiannually, increased taxes would be required to implement such a change, (45)

The time element in preparing tax notices is a factor to be considered, as well as changes to county and school budgets. (49)

Most businesses find it difficult to pay personal property taxes within the 30 day limit. Collecting taxes more frequently would require more work for county treasurers, (51)

QUESTION 5. IN YOUR OPINION, WHICH PROPERTY TAX PAYMENT SCHEDULE WOULD BE THE MOST LIKELY TO MINIMIZE THE NUMBER OF TAX DELINQUENCIES? (AGAIN, ASSUME PROPERTY TAXES WILL CONTINUE.)

I don't believe any change in payment schedules will make a difference. (27)

QUESTION 6. WHY WOULD THE PAYMENT SCHEDULE YOU CHECKED IN QUESTION FIVE MINIMIZE THE NUMBER OF TAX DELINQUENCIES?

Annual payments would be too great a burden for the taxpayer. Quarterly or monthly payments would cost counties more for operations. (1)

Our delinquency rate is 5% and is usually comprised of the same persons year after year. In the past six or seven years the county has not taken a tax deed on any real property. If taxpayers prefer monthly or quarterly payments, they could deposit these funds in interest bearing accounts. (2)

Most taxpayers are accustomed to semiannual payments, and the schedule should remain as it is. (4)

The same taxpayers appear to be delinquent in their payments each year. Changing the method of billing/collecting would change the delinquents. (7)

Taxpayers could more readily handle four installments rather than semiannual payments, since the first semiannual payment is due near Christmas and income tax season. (8)

Semiannual payments for real estate work. If personal property were taxed semiannually, delinquencies should receive immediate action by the end of the calendar year since mobile homes change ownership frequently and can be moved, and many businesses change ownership frequently or declare bankruptcy as well. (9)

Many taxpayers cannot make large payments at one time. (12)

I would prefer that those who pay their taxes annually receive a discount. This system works well for North Dakota. A taxpayer wishing to make monthly payments could borrow the funds from a bank and make payments to the bank. Counties could also accept credit card payments, but this method could pose problems. (13)

Business and livestock property taxes should be billed semiannually. Payments on mobile homes should be made annually to facilitate record-keeping. (14)

Quarterly or monthly payments would lead to more people forgetting to pay. Taxpayers are accustomed to November and May payments, and annual payments may be a hardship for some. (16)

Semiannual payments will not further minimize delinquencies, but will not increase them either, as would quarterly or monthly payments. (17)

Semiannual payments permit the taxpayer to make a smaller payment in the fall and to save for the second half, due six months later. (19)

Quarterly payments would be easier for the taxpayer to make. (23)

The more lenient the counties, the more lax the taxpavers. (26)

I believe a change would not correct any situation in this county. Increasing frequency of payments will increase operating costs. Taxpayers need to be responsible to save funds for payment of taxes, (30)

Changing payment schedules could increase delinquency rates. (28)

Semiannual personal property payments would encourage taxpayers to be more timely in their payments. (29)

Real property needs to be left as it is. Semiannual payments on mobile homes and personal property (April and September) would be an improvement. (32)

Semiannual payments would provide equality for all taxpayers. (38)

Payment schedules should remain as they are. Quarterly or monthly payments would add to county expenses. Personal property schedules could be split into semiannual payments. (44)

Semiannual payments work for us and we have no delinquency problem yet. (45)

Monthly tax statements would result in more delinquencies and county expense. Semiannual payments are preferable. (49)

Due dates for real property taxes could be changed to September 30 and March 31 to alleviate congestion near the holidays. Personal property taxation for farms and ranches may benefit by semiannual payments, and allowing businesses 60 days in which to make two payments (without penalty and interest) would appear to be more reasonable. (5.1)

QUESTION 7. IN YOUR OPINION, WHICH PROPERTY TAX PAYMENT SCHEDULE WOULD PRODUCE THE FEWEST DELINQUENCIES AND THE GREATEST EFFICIENCY IN THE COUNTY TREASURER'S OFFICE?

Semiannual real estate payments. (1)

QUESTION 8. WHICH OF THE FOLLOWING METHODS WOULD WORK BEST AS A NEW SYSTEM FOR COLLECTING PROPERTY TAXES? WHICH ONE WOULD WORK SECOND BEST? (WRITE IN "1" FOR THE BEST, "2" FOR THE SECOND BEST.)

None of the options listed are preferable, (2)

Annual payments with discounts offered for full payments. (13)

Raising the interest rate from 10 to 12% would be a good idea. A banker confided to me he is telling his clients not to pay their taxes (if they are financially troubled) because county interest rates are lower than bank interest rates. (16)

The redemption interest in HB 177 (Ch. 313, L. 1985) should be much higher and the majority should go to the tax sale purchaser or assignee. This action could result in increased delinquent tax sales, decreasing county accounts receivable. It is not in the best interest of a county to end up with tax deed property than can only be sold at fair market value, as real estate deeded to a county and not redeemed is not taxable, creating double indemity, (17)

None of the methods listed would be a viable option for this county. (18)

The present methods work best with the exception of personal property which is leased rather than owned. (20)

Collection as soon as statement is received by the taxpayer or by due date would be preferable, (26)

If interest rates were raised to 20% and the 2% penalty raised to 5%, counties would not be used as lenders. (28)

If Montana would charge an interest and penalty rate greater than that charged by banks the delinquency problem might be resolved. (30)

Higher interest rates should be charged. (31)

Interest rates should be raised from 10 to 12% and payments left on a semiannual schedule. Credit cards should not be used for this purpose. (32)

Credit cards should not be considered. (33)

I would not like to see present collection methods changed. (35)

A list of delinquent taxpayers could be published in a local newspaper to protect the county treasurer. (36)

Interest rates should be increased to 12% and the penalty rate left as is. More immediate action should be taken on delinquent real estate taxes. (38)

Interest rates should be increased to 12% and the penalty rate left as is. (39)

Increased interest should be charged for redemption. (40)

Interest rates should be increased to 12% and the penalty rate left as is. (41)

If the interest rate for redemption were increased substantially, it might encourage payment of taxes by tax sale certificate and discourage delinquency due to a high rate of redemption. (42)

# QUESTION 9. DO YOU HAVE ANY OTHER COMMENTS REGARDING SEMIANNUAL TAX PAYMENTS, COLLECTIONS, OR DELINQUENCIES?

Counties need to exercise care with regard to laws pertaining to separate personal property. Attachment upon delinquency is probably the best and most effective method toward county solvency. Taxes must be considered to be a necessary expense by the taxpayer if certain levels of services are expected of such entities as law enforcement, hospitals, and schools. (1)

Leave the present system alone, (3)

Semiannual payments may be more appropriate for business and trucks with SM (special mobile) plates as the present system sometimes creates financial hardship. (4)

Real property schedules should remain the same. If personal property is changed to a semiannual payment schedule, it should have due dates other than those for real

property. Since personal property can be moved, what guarantee of payment is there if the property is moved to another state? (5)

Leave real property as it is. Personal property could be collected semiannually, with the first payment due in 30 days and the second payment due on September 30. (16)

If taxes were collected quarterly or monthly, operating expenses would increase dramatically for county treasurers. (7)

I believe the present rate of interest is high enough for the average taxpayer; however, some people invest their money at a higher rate of interest and allow their taxes to become delinquent. (8)

Our county has developed legal notices, sheriff's writs and sales, and a lien on real property to collect personal property taxes, which are the most difficult to collect. I would suggest a business license as an alternative to taxing business personal property. Mobile homes are easier to collect on, especially with improved legislation in this area. (9)

A change in payment schedules would make no difference in our county, which is economically depressed. Most taxpayers (including retirees) have no problem with semiannual payments. Some pay their real property taxes annually in the spring; nonresident property owners often forget as their state of residence may have differing procedures; some unemployed persons are letting their property go back to the financer, i.e., FHA, HUD, or the banks. We have those, too, who repeatedly fail to pay their real property taxes. Mobile homes are not much of a problem; however, small businesses which have failed present a larger problem. (11)

If partial payments could be accepted for first and second due dates, some taxpayers may become current. (12)

Most homeowners have tax escrow accounts and make monthly payments to these accounts. (13)

In many cases it is not property taxes which are delinquent, but SID's. Our collection rate has been good until the past two or three years. Responsible taxpayers should not have to pay extra for restructuring the payment schedule because of delinquent taxpayers. A discount for payment in full could be a consideration. Possibly water projects and cities should handle their own billing. (14)

Personal property taxes could be paid semiannually with definite due dates. (15)

MCA procedures for tax deed action should be rewritten as they are vague and subject to litigation. (16)

Hearings on this matter should be open to county treasurers. (17)

Semiannual payments are most feasible and benefit the taxpayer by putting less burden on the county. (18)

The present method of taxation is quite sufficient. Some taxpayers believe they

should be billed at the beginning of the year rather than at the end of the year and that SIDs should be split rather than billed on the first installment. (19)

Mobile homes and personal property should be on an April 30 and September 30 schedule. Real property taxes should remain as they are. Penalty and interest should be raised on delinquent taxes. (20)

A change in collection procedures will not help. (21)

Real property and mobile homes should be on the same schedule. Personal property taxes should be due December 31, (24)

A provision could be made to omit penalty and interest on real property taxes as long as the tax is paid in full before January 1. This procedure seems to work well for other states. (25)

I would prefer semiannual schedules for personal property and mobile homes with June 30 and December 30 due dates. (26)

We have problems collecting personal property taxes when owners move away from the county, but are satisfied with real property taxation schedules. (28)

Real property taxation should remain as it is. Taxes on personal property and mobile homes should be collected semiannually but on dates other than those for real property. (31)

Personal property taxes should be collected semiannually and have a specified due date. Real property taxes should remain as they are. Credit card payments should not be accepted. (33)

Personal property taxes could be collected on April 30 and September 30 or June 30 and December 31. Real property should remain as it is. (34)

Real property works well as it is. Credit card payments should not be accepted. Personal property taxes should be collected on September 30 and monthly payment should not be a consideration. (35)

Some taxpayers are delinquent by choice. Real property needs to remain as it is. Personal property taxes could be collected semiannually in June and September. (37)

Real property taxation can remain as it is. Personal property taxes could be collected in two payments on payment dates agreed upon by county treasurers and the Department of Revenue. (39)

Real property taxation should be left as it is. Personal property could be collected semiannually at a time other than when real property taxes are due. The first-half due date for mobile home taxes could be set to encourage county assessors to send out assessments in the spring, prior to the May due date for second-half real property tax payments. (36)

Real property should remain as it is. Mobile homes could be billed as real property is but with differing due dates. SM (special mobile) plates need to be reviewed for change as 100% of the tax is due prior to their issue which often presents a hardship to the owner. (38)

Real property taxes are sufficient as they exist. Personal property and mobile home taxes should be due in 30 days (first installment) and by September 30 (second installment) (40).

Legislation needs to be enacted to publicize the names of delinquent taxpayers in local newspapers. It is a good, effective collection tool. Real property should remain in two installments. Personal property should be billed March 31 and August 31 and be due April 30 and September 30. Mobile home taxation procedures should remain as they are, (41)

Real estate should remain as it is. Personal property and mobile home taxes should be paid in semiannual payments with the same specific due dates. (42)

Real property and mobile home taxation don't need to be changed. Personal property should be taxed semiannually with April 30 and September 30 due dates. (43)

Taxes on heavy equipment and all personal property should be payable semiannually. (44)

There are no problems with real property taxation as it exists. I recommend personal property payment schedules of April and September. Payment for the first half of mobile home tax should have a definite due date similar to that of real property. (45)

Personal property taxes should be due semiannually as are mobile home taxes. No changes need to be made in real property schedules. (46)

Semiannual real property payments work well in our county. Any changes would require considerable changes in our computer programs and additional costs to taxpayers. (47)

Real property taxation works as it is. Personal property could be collected semiannually on specific dates. (48)

Make no changes in real property taxation. Personal property taxes could be made payable in semiannual payments. (49)

Do not make changes in real property taxation. Personal property taxes could be made payable in two payments. (50)

Accepting partial payments would require more paperwork, which is also tremendous when a sheriff's sade is involved; often these writs are not served in a timely manner. Anything but semianmual payments would be difficult as our county has 55,000 real property tax notices, and 6,000 each for mobile homes and businesses. There must be a way for contractors to pay for SM [special mobile] plates semiannually rather than paying in full when they purchase the plates. (51)

#### CHAPTER THREE

## PROPERTY TAX PROTESTS AND REFUNDS

# Responses from Interested Parties on Suggestions from the Revenue Oversight Committee

#### BACKGROUND

During the 1985 legislative session, much attention was given to the plight of local jurisdictions suffering the effects of large property tax protests. As a result, House Bill No. 704 was adopted as an attempt to provide relief. This relief was in the form of a discretionary exclusion of the taxable value of property that was the subject of an appeal. The bill was effective July 1, 1985.

Following the July 1 effective date of HB 704, it was discovered that only two school districts in the entire state qualified and elected to utilize the provisions of the bill. The apparent effect of the legislation was not what had been envisioned by the 49th Legislature. Consequently, the Revenue Oversight Committee decided to "monitor" the implementation of the legislation.

The Revenue Oversight Committee asked its staff to contact a number of interested groups for their responses to suggestions made by the Committee on possible alternatives to Montana's property tax appeal, protest, and refund provisions.

This report examines the responses to the suggestions of the Revenue Oversight Committee

## SCOPE OF EXAMINATION

The motion adopted by the Revenue Oversight Committee requested that staff work with "the Montana Association of Counties, the Montana School Boards Association, and other interested parties" to further study several alternatives to Montana's protest procedures. As a result of the motion, the following organizations were contacted for their input:

Montana Association of Counties

Montana School Boards Association

Montana County Assessors' Association

Montana County Treasurers' Association

Montana League of Cities and Towns

Montana Taxpayers' Association

Montana Chamber of Commerce

The above named organizations were asked to respond to the following statements. (The statements were also part of the Committee's adopted motion,)

The measures under consideration included:

- Allowing one-half of protested taxes to be spent by local
  jurisdictions and requiring the other one-half to be deposited in an
  escrow-type account. Local jurisdictions would have to receive the
  approval of the local governing body and the Department of Revenue
  before any of the protested funds could be spent.
- The interest earned on the escrowed one-half of protested taxes would be used to help local jurisdictions substantially harmed by protested taxes or refunds stemming from protests.
- Allowing refunds of protested taxes to be in the form of a property tax credit for succeeding years' property taxes, until the refund was paid in full. Such a provision would include interest on the refund at a rate higher than the current "market rate". (Idaho has this type of arrangement and pays interest at 18%.)
- 4. Allowing the Legislature to make loans (from the interest earned on the escrowed one-half of protested taxes) to local jurisdictions unable to function because of protested taxes. The loans would have to be repaid to the Legislature, i.e., the state general fund, with interest. Such repayments would come from local levies which would be excluded from local levy limits.
- 5. Requiring a threshold mechanism that would require tax appeals/protests to be sufficiently large that the local jurisdiction could not handle the loss in the course of current operations and resources. The threshold under consideration is that the property assessment being appealed would have to exceed 1/4 of 1% of the jurisdiction's (probably county's) taxable valuation.

## RESPONSES

Written responses were received from the Montana Association of Counties, the Montana School Boards Association, the Montana League of Cities and Towns, and the Montana County Assessors' Association. A telephone response was received from the Montana County Treasurers' Association.

Although telephone responses were received from both the Montana Taxpayers' Association and the Montana Chamber of Commerce, the responses were that neither organization had any comments on the suggestions under consideration.

The following is an attempt to summarize the responses received from the abovementioned groups. However, justice simply cannot be done by summarizing the responses: therefore, a copy of the responses received from the groups is included as an integral part of this chapter as Appendix A. Please note that the response from the County Treasurers' Association is a staff memo to file formalizing a telephone conversation between staff and Dick Michelotti, Cascade County Treasurer and President of the Montana County Treasurers' Association.

## SUMMARY OF RESPONSES

Most of the respondents indicated some support for the option of allowing local jurisdictions to spend one-half of the protested tax. Some thought that escrowing the remaining one-half in a state-controlled escrow account could prove workable; others thought including the state would only lead to problems. The Montana Association of Counties (MACO) viewed the half-and-half proposition as administratively unwieldy.

Some support was shown for the option allowing the legislature to make loans to local governments (for the refunding of the spent one-half of the protested amount). However, the funding source proposed for the loans, i.e., one-half of the protested taxes and the interest earned thereon, received some criticism. Most respondents felt that interest earned on protests has historically been a revenue source reserved to local jurisdictions; and they would like to see the revenue source protected!

MACO indicated that since larger protests typically result from state action, either statutory or administrative, state grants might be more appropriate than loans. MACO also suggested that a new local levy be allowed statutorily. The levy would have to be used specifically for refunding protested taxes. (This assumes, of course, that local governments are allowed to spend protested taxes.)

Responses were generally positive to requiring a threshold mechanism. MACO also suggested an alternative to the 1/4 of 1% threshold, that central assessment be the threshold criterion.

The one option that did not receive much support was the idea of allowing protest refunds to be credited towards future years' taxes.

In general, the organizations representing local governments -- MACO, the Montana League of Cities and Towns, and the MSBA -- showed overall support for the Revenue Oversight Committee's efforts.

Representatives of local elected tax officials -- the Assessors' and Treasurers' Associations -- also showed support for the committee's efforts, but apparently would prefer to maintain the current system rather than adopt sweeping changes.

#### SUMMARY OF PART ONE

Since before Montana was a state, the payment of property taxes has been an issue before legislative bodies and the courts. Property assessment appeals and property tax protests have been occurring in Montana for more than 100 years -- and they are likely to continue.

From time to time, the Legislature has attempted to alleviate the problems, as they are experienced by taxpayers and by governmental entities reliant on property tax revenue.

During the 49th legislative session and the ensuing interim, the Legislature examined and proffered several alternatives:

 With the adoption of HB 704 in 1985, local taxing jurisdictions, under certain circumstances, could choose to discount their respective total taxable value by the amount of taxable value under protest. The result: The alternative provided in HB 704 was universally ignored.

- 2. SJR 14 directed the Revenue Oversight Committee to examine alternatives to the current (and historical) practice of semiannual payment of property taxes. The result: A substantial majority of Montana's county treasurers recommended the continuation of semiannual payments. Representatives of the taxpaying public, principally the Montana Taxpayers' Association, had no complaint about the semiannual payment schedule. In no case could a legitimate argument be made that the public was clamoring for a change in the payment schedule.
- A proposal from the Revenue Oversight Committee was put before taxpayers, tax collectors, and tax spenders that would have allowed local jurisdictions to spend a portion of taxes paid under protest. The result: Respondents generally reacted positively, but without conviction.

So it would seem that property tax payment problems will continue and solutions will continue to be proposed. And while an appropriate and acceptable solution may be somewhere down the road, it is not yet visible over the horizon.

# PART TWO

PROPERTY TAX DELINQUENCIES, TAX SALES, AND DEEDS

## CHAPTER FOUR

## SENATE JOINT RESOLUTION NO. 14

## ISSUE TWO: DELINQUENT PROPERTY TAXES, TAX SALES, AND DEEDS

Senate Joint Resolution No. 14 (SJR 14), adopted by the 49th Montana Legislature, assigned the Revenue Oversight Committee the task of studying two issues related to property taxes.

First, the resolution requested a study of Montana's property tax payment procedures, especially those requiring semiannual payment. A report was prepared for the committee on this element of the study in November 1985. The indication from that report was that there were no significant problems with Montana's property tax payment procedures.

The second issue to be addressed was Montana's procedures for the sale of property for delinquent taxes. As stated in the resolution, the committee was required to study and consider the establishment of "uniform and equitable procedures and safeguards for the sale of real and personal property for taxes".

An examination of Montana's current procedures for the sale of property for delinquent taxes is the subject of this chapter.

## INTRODUCTION

From the earliest days of Montana's history as a state, property taxation has played a role that has been, arguably, more important than any other form of taxation in the state. Prior to the adoption of the individual income tax, corporation license and income taxes, franchise taxes, excise taxes, etc., state government relied on property taxes as its primary source of revenue.

Perhaps because of the state's early reliance on property taxes, the Second Legislative Assembly adopted statutory language setting out the procedure for the levying and collection of property taxes.<sup>8</sup> The Laws of Montana, 1891, Division One, Laws Relating to Revenue and Appropriation, "An Act Concerning Revenue", sections 90 through 162, et al., laid out the foundation for Montana's property tax system, a system that was appropriate for governmental purposes in the late 19th century. While much of that system has been significantly amended or even repealed since its adoption in 1891, much of it still exists in 1986 in substantially the same form as originally adopted.

With increases in economic activity and property ownership, changes in kinds of property owned by individuals and subjected to taxation, and shifts in the revenue sources available to the state and local taxing jurisdictions, some problems have arisen in property taxation from situations that were most likely unforeseen in 1891.

Recalling that the charge of the committee under SJR 14 was to examine "uniform and equitable procedures and safeguards for the sale of real and personal property for taxes", perhaps the best place to begin is with an examination of Montana's current procedures for the levying and collection of property taxes.

## LEVIES AND COLLECTION

## Property Tax Levies

Montana, like most other states, begins the local budgeting process with a determination of the value of property within the boundaries of local taxing jurisdictions. Following this determination, taxable rates are applied to the various classes of property, resulting in a taxable valuation for each parcel or piece of property and for the jurisdiction as a whole. This process is usually completed in June of each year.

Toward the end of the valuation determination process, county, city, and school budgets begin to be developed for the ensuing fiscal year. Once established, the budgets are totalled to provide a figure representing the revenue needs of the taxing entities. The total amount of revenue needed is divided by the total amount

 $<sup>^{8}</sup>$  The First Legislative Assembly never organized and passed no laws of any kind.

of taxable valuation in the jurisdiction, resulting in a levy, expressed in mills, to be assessed against the taxable value of all property within the jurisdiction.

## Property Tax Payments

Once assessments on real property and improvements are completed for each taxpayer in the county, the county treasurer sends a notice of taxes due. Under Montana law, taxes are payable as follows: one-half of the amount of the tax is payable on or before 5 p.m. on November 30 and one-half on or before 5 p.m. on May 31 of each year. (15-16-102, MCA.)

If the taxes due are not paid on or before 5 p.m. on November 30 and on or before 5 p.m. on May 31 of each year, the taxes are considered delinquent and draw interest at the rate of 5/6 of 1% per month from the time of the delinquency and a 2% penalty. (15-16-101, 15-16-102, MCA.)

## DELINQUENCIES

## Reporting Delinquencies

In December and June of each year, after first-half and second-half payments are due, the county treasurer is required to report delinquencies to the county clerk and recorder. The report must list "all persons and property then owing taxes". (15-6-301, MCA.)

Upon receipt of the delinquent list, the clerk and recorder is required to "foot up the total amount of taxes so remaining unpaid, credit the county treasurer who acted under it therewith, and make a final settlement with him of all taxes charged against him on the assessment book and must require from him an immediate account for any existing deficiency". (15-16-302, MCA.)

The county clerk and recorder is then required to charge the county treasurer with the amount of taxes due on the delinquent list. (15-16-303, MCA.)

On the third Monday in February of each year, the treasurer must make an affidavit that all unpaid taxes have truly not been paid, and that "he has not been

able to discover any property belonging to or in possession of the persons liable to pay" the tax. (15-16-305, MCA.)

It is the duty of the Department of Revenue (DOR) or the assessor acting as the department's agent to report the discovery of all personal property to the county treasurer within 5 days of discovery. The DOR's agent must assess the property and report the amount due and "the names of each person owning, claiming, or possessing such personal property" to the treasurer. (15-16-111, MCA.)

Upon receipt of the report on personal property, the treasurer must notify the owner that taxes are due on the property. Section 15-16-113, MCA, states, in part:

The county treasurer shall, at the time of receiving the report and in any event within 30 days from the receipt of such report, levy upon and take into his possession the personal property against which a tax is assessed or any other personal property in the hands of the delinquent taxpayer and proceed to sell the same in the same manner as property is sold on execution by the sheriff....

The county treasurer and his sureties are liable on his official bond for all taxes on personal property remaining uncollected by reason of the willful failure and neglect of the treasurer to levy upon and sell such personal property for the taxes levied thereon.

### Delinquencies Are a Lien

Under Title 15, chapter 16, part 4, MCA, all tax delinquencies become a lien on the delinquent taxpayer's property.

Section 15-16-401, MCA, states that every tax has the effect of a judgment against the person owing the tax, that the tax creates a lien against any property on which property tax has not been paid, and that the county treasurer has the authority to sell the property in satisfaction of any delinquency.

Section 15-16-402, MCA, establishes a lien on real property owned by a person delinquent on personal property taxes. Delinquent taxes on realty is a lien against the property, and delinquent taxes on improvements assessed to other than the landowner become a lien on the land, attaching January 1 in each year. (15-16-403, MCA.)

Finally, the county has a lien on any money in its possession belonging to any taxpayer delinquent on personal property that is not a lien on real estate owned by the taxpayer. (15-16-404, MCA.)

The county treasurer must annually prepare a list of delinquent taxes on personal property that are not a lien on real property and that have been delinquent for 10 years or more. The list must be delivered to the county commissioners who are required, within 30 days of receipt of the list, to cancel the delinquencies. (15-16-701, MCA.)

## Collection of Delinquencies

The collection of delinquencies was the real core of the issue that was to be studied under SJR 14. The procedure for the collection of delinquencies on personal property is clearly stated in 15-16-113, MCA, above; consequently, the remaining discussion will not include delinquencies on personal property.

Perhaps because confiscating real property for delinquent taxes is viewed as more drastic than selling personalty for the same reason, the procedure for collecting delinquencies on real property and improvements is much more involved and time-consuming. The procedure is also subject to interpretation by the county treasurer, the county clerk and recorder, the county sheriff, and the board of county commissioners.

The following is a brief description of the procedure for the sale of real property for delinquent taxes.

#### TAX SALES

## Tax Sales for Delinquencies

On the third Monday in June, the county treasurer must publish notice that a tax sale will take place at a specific time and place. The sale must occur not less than 21 days nor more than 28 days from the first publication. The sale must take place in front of the county treasurer's office.

Following publication of the notice, the county treasurer must file with the county clerk and recorder a copy of the publication and an affidavit:

- that the copy is a true copy of the publication;
- that the publication was made in a newspaper, and the name of the newspaper, place of publication, and date of each appearance of the notice; and
- if no newspaper is published in the county, that notices were posted in three public places, and designating the places.

(NOTE: Subsequent to notice being published but before the actual sale, delinquent taxpayers may protest the delinquency, which protest results in a series of other actions by county officials. A delinquent taxpayer may also designate a portion of the property to be sold if less than the entire property.)

Upon sale of the property for delinquent taxes, the treasurer must prepare a certificate containing:

- 1. the date of the sale;
- the name of the person assessed;
- a description of the land sold;
- the amount paid for the land described;
- 5. that the described land was sold for taxes;
- the year of the (delinquent) assessment; and
- the time at which the purchaser will be entitled to a tax deed (assuming the sale is not redeemed).

This certificate must be filed with the county clerk and recorder and a duplicate given to the purchaser. The certificate represents a lien on the property for the amount of delinquent tax, including penalties, interest, and accrued costs. Upon receipt of the certificate, the clerk and recorder must file it and enter it into a book. The treasurer must also enter the information contained in the certificate in a book.

If there is no purchaser of the property, the taxes are struck off to the county as purchaser. The county may assign its interest in the property to any person who pays: 1. the amount for which the property was bid;

interest at 5/6 of 1% per month from the time the county became purchaser; and

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3. the amount of all subsequent delinquent taxes, penalties, costs, and

interest.

If an assignment is made, the county treasurer must prepare a certificate containing

substantially the same information as is required for the certificate issued at the tax sale. The treasurer does not record the assignment otherwise, nor does the

county clerk and recorder.

Following the tax sale, and assignment if made, the property is assessed as it would

have been without delinquency. It is regularly assessed every year thereafter as

well.

If the lien on the property is not redeemed, discretion to hold subsequent tax sales

on the property lies with the board of county commissioners.

REDEMPTION

Redemption of Property Sold at Tax Sale

Redemption of property sold for taxes may be made by the true owner or any party

having any interest in or lien upon the property within 36 months from the date of

purchase, or at any time prior to the notice of and application for a tax deed.

If the property is not redcemed in the time allowed, the county treasurer must

make a deed of the property to the purchaser or his assignee, but only after proper

notice and application,

ACQUIRING A TAX DEED

Tax Deed by Purchase, Notice, Application, and Judgment

In applying for a tax deed, the purchaser must serve upon:

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- the owner of the property purchased, if known;
- 2. any purchaser of the property under contract for deed, if known;
- 3. the persons occupying the property; and
- any mortgagee or mortgagees named in any mortgage;

a written notice stating that said property has been sold for delinquent taxes. The notice must include, in effect, all of the information included on the tax sale certificate issued at the time of purchase.

The true owner, mortgagee, or assignee has the right of redemption indefinitely until such notice has been given and the deed applied for. Application for a tax deed includes the payment of all fees, percentages, penalties, and costs required by

If the county remains the purchaser without assignment, a tax deed may be noticed and applied for the same as if the property were purchased by a private party or assignee. The board of county commissioners may not be compelled, however, to seek a tax deed until 3 years following the expiration of the redemption period.

A tax deed may not be issued to any purchaser until proof of notice of application for tax deed (by affidavit) has been filed with the county clerk and recorder.

#### Tax Deed by Action

As an alternative to gaining a tax deed through notice and application, the purchaser of property sold for delinquent taxes may bring an action in district court to obtain a tax deed. If other than the county, the plaintiff must pay all delinquent taxes assessed subsequent to the date he procured the certificate of sale.

An action for tax deed begins by the filing of a complaint with the purchaser named as the plaintiff and the county treasurer and every owner and person with an interest in the property named as defendants.

If the county is the plaintiff, the action must be filed in the name of the county clerk and recorder. At the time the complaint is filed, a notice of the pendency of the action must be recorded in the county clerk and recorder's office, and must also be filed with the clerk of court as part of the judicial record.

The complaint must be given to the defendant, issued as a summons in manner, form, and substance as in civil actions. Service of the summons must be made as in civil actions as well.

Any defendant may appear within the time allowed for appearances in civil actions and defend the action. The defense may include questions to the legality, validity, or sufficiency of any act had in connection with the assessment or sale of the land.

Any defendant may also redeem the land from the tax sale by paying all delinquent taxes, penalties, interest, and costs of the action. When paid, the county treasurer must issue a certificate of redemption.

In an action for tax deed, no judgment will be given by default. The court must require proof of the facts alleged in the complain and other pleadings in the action. After a judgment is entered in favor of the plaintiff, the defendants have no further claim to the land or improvements described in the complaint.

A deed issued under an action for deed conveys to the grantee absolute title to the property described in the deed. Any lien for taxes or special improvements, including irrigation and drainage assessments, remains an encumbrance and is not satisfied until paid.

## Quiet Title on Tax Deed

Subsequent to the conveyance of a tax deed, a person claiming true ownership of or interest in the property described in the tax deed may bring an action to set aside or annul the tax deed, or to quiet title.

In this kind of an action, the person claiming a right in the property must deposit with the court:

- the amount of all taxes, interest, and penalties which would have accrued if the property had been regularly assessed and was about to be redeemed; and
- the amount of all sums paid by the purchaser after 3 years from the date of the tax sale expended for the purpose of preserving or improving the property.

The court may alternatively issue an order to the person claiming a right in the property to show cause why such payments should not be made. If a show cause order is issued, a hearing must be scheduled at a time not exceeding 30 days from the date of the order.

At the show cause hearing, the court is required to establish the amount to be deposited with the court. If the amount is not deposited with the court in the time allowed in the order, the person claiming a right in the property is deemed to have waived any defect in the tax proceeding and any right of redemption. The court must also enter a decree quieting the title of the purchaser against the person claiming a right in the property.

If the person claiming a right in the property pays the amount to the court and is successful in the action, the amount is paid to the purchaser. If the claimant is not successful, the amount is returned to him.

Any deed executed more than 3 years after any tax sale conveys to the grantee the absolute title to the lands described in the deed.

The grantee of a tax deed issued more than 3 years and 30 days after the tax sale may publish a "notice of claim of a tax title". The notice must contain all the information necessary to redeem the property, the name of the person claiming the tax deed, and the name of the person in whose name the property was assessed. The notice must also demand that the person to whom the property was assessed (i.e., the original owner) within 30 days pay to the person holding the tax deed the amount of all taxes, interest, and penalties.

If the person to whom the property was assessed does not pay, within 30 days of the first publication of the notice, to the person holding the tax deed the amount stated in the notice, the tax deed is valid and binding.

#### SUMMARY OF HISTORIC TAX DEEDING PROCESS

The sale of property for delinquent taxes is, understandably and necessarily, a last resort for the collection of property taxes. While the process for the sale of personalty appears to be quick and uncomplicated, the procedure for the sale of realty is complicated, time-consuming, and open to interpretation and, therefore, inconsistency.

The statutes governing the sale of property for definquent taxes are some of the oldest in the Montana Code Annotated; most date back to the 1890's. <sup>9</sup> Age alone does not antiquate or invalidate a faw or a procedure -- but cumbersome procedures, ambiguity, and inconsistency could.

The charge of the Revenue Oversight Committee in SJR 14 was to examine Montana's procedures for the sale of property for delinquent taxes and "the establishment of uniform and equitable procedures and safeguards for the public and private sectors in the taking and disposal of real and personal property for taxes".

The committee met that charge by drafting and recommending to the Legislature LC 288, later to be introduced as Senate Bill No. 162, in the 50th legislative session. A copy of the bill as recommended by the committee and as introduced is contained herein as Appendix A, following Chapter Five. A summary of the bill, as finally adopted, follows in Chapter Five. (See also, Chapter 587, Laws of 1987.)

<sup>&</sup>lt;sup>9</sup> In fact, the principal statute authorizing quiet title actions, 70-28-101, MCA, dates back to Montana's early years as a territory. See sec. 233, p. 92, Bannack Statutes; sec. 254, p. 188, Laws of 1867.

#### CHAPTER FIVE

#### A SHMMARY OF SENATE BILL NO. 162

An Act Generally Revising the Laws Relating to Property Tax Collections, Delinquencies, and the Tax Deeding Process

#### BACKGROUND

Senate Joint Resolution 14, adopted by the 50th Legislature in regular session, required the Legislature's Revenue Oversight Committee to undertake a study of, among other things:

... the establishment of uniform and equitable procedures and safeguards for the public and private sectors in the taking and disposal of real and personal property for taxes.

In this effort, the committee directed its staff to work with local elected officials directly involved with the collection of property taxes, property tax delinquencies, tax sales, and tax deeds.

A working group was formed that was comprised of several Montana county treasurers and clerks and recorders, representatives of the cities and towns, and a representative of the Montana Taxpayers' Association. <sup>10</sup> The group began its task by examining the property tax collection statutes of five other states: Washington, Oregon, Idaho, Arizona, and Ohio. It was the consensus of the working group that each of the other states' statutes had positive and negative elements, and that none of the states had an overall system that was significantly better than Montana's.

<sup>10</sup> The members of the "working group" were: Dave Bohyer, Staff Researcher, Montana Legislative Council and the Revenue Oversight Committee; Jim Dopp, Records Manager for Missoula County and the Missoula County Clerk and Recorder; Sue Bartlett, Lewis and Clark County Clerk and Recorder; Sandra Whitney, Montana Taxpayers' Association; Gordon Morris, Montana Association of Counties; Susan Spurgeon, Fergus County Treasurer and Vice-President of the Montana County Treasurers' Association; Alec Hansen, Montana League of Cities and Towns; and Dick Michelotti, Cascade County Treasurer and President of the Montana County Treasurers' Association.

Consequently, the group agreed that a general revision of Montana's statutes was the most appropriate course of action.

Two of the group's primary goals were to make the property tax collection, delinquency, and tax deeding process more efficient, i.e., "streamlined", and to preserve as much as possible, existing Montana law and procedures.

The result of the general revision was embodied in LC 288, later introduced as Senate Bill No. 162. (See Appendix A.)

#### WHAT THE BILL DOES

SB 162 accomplishes the group's two primary goals by revising parts of Title 15, Chapter 16, MCA; repealing Chapters 17 and 18 of Title 15, MCA; and enacting 26 new code sections that provide a new procedure for tax sales and the tax deeding process.

Revisions to Title 15, Chapter 16, were made for two reasons: (1) to comport with the new statutory language; and (2) to clarify the existing, confusing, and archaic language.

The provisions of Chapters 17 and 18 of Title 15 were repealed because the procedures contained therein created problems for taxpayers, persons legitimately seeking title to property through the tax deeding process, and numerous county officials including treasurers, clerks and recorders, sheriffs, county attorneys, and boards of county commissioners.

Under the repealed provisions of Title 15, Chapters 17 and 18, the tax sale process required the sale of an interest in property on which taxes were delinquent. Further, they guaranteed a 3-year redemption period during which any party with an interest in the property could "redeem" the delinquency. This process was maintained in SB 162, although the language in SB 162 detailing the process is more simply stated than the language in Chapters 17 and 18.

The process for actually taking a tax deed to property on which the taxes were delinquent was changed considerably.

Under the old process, any person other than the person to whom the taxes were actually assessed could purchase an interest in the property for the cost of the delinquent taxes, penalties, and interest. If no private party made such a purchase, the county became the "purchaser" by default. This "tax sale" process was preserved in SB 162.

A change in the "tax deeding" process occurred, however, when the 3-year redemption period expires.

Under the old process, the person who purchased an interest in the property had to make application to the county treasurer for a tax deed. Following application, rigorous notification procedures had to be followed so that all parties with an interest in the property had a "redemption" period, i.e., a sort of grace period during which the delinquency could be redeemed. In the perception of many county treasurers, county attorneys, and persons who have purchased an interest in property on which the taxes were delinquent, the process was so complicated that even if a tax deed were granted the tax deed was of little value because it could be easily voided on a technicality in a judicial proceeding.

The new process continues and protects two of the most important elements of the old process: the guaranteed 3-year redemption period and the rigorous procedure for notifying the true owner that he may be in jeopardy of losing his property through the tax deeding process. These two elements are of critical importance in protecting the rights of the true owner of the property.

In order to streamline the process, a change was made that resulted in increased efficiency, but which also produced policy implications of great importance. This change involves the way in which a tax deed is issued by the county treasurer.

As outlined above, the old process provided for an application procedure prior to the issuance of a tax deed. This caused problems for county treasurers and county clerks and recorders because no deed could be issued without the "purchaser" making application. In some instances, the purchaser would choose to not make application for several or even many years after the expiration of the 3-year redemption period. Consequently, county treasurers and county clerks had on their books and in their records, references to property tax delinquencies, tax sale

certificates, assignment certificates, and so forth, on property on which the taxes had been delinquent for 8, 10, 12 years, and more.

The new process guarantees the 3-year redemption period, then requires the county treasurer to: (1) notify all interested parties of pending issuance of a tax deed if the delinquency is not redeemed; and (2) issue a tax deed at the expiration of the 3-year redemption period if the delinquency is not redeemed prior to the expiration.

However, if the tax deed would be issued to the county, the treasurer may issue the deed only if directed to do so by the board of county commissioners.

What this means is that at the end of the 3-year redemption period a tax deed will automatically issue to the person (other than the person actually assessed for the taxes or the county) who purchases at a tax sale an interest in real property on which the taxes are delinquent. If no person purchases an interest in the property, the county becomes the purchaser and will take the tax deed if requested to do so by the county commissioners.

# Summary of Revisions

- revisions to Title 15, Chapter 16, to comport with new code sections and new procedures, and to clarify and simplify archaic language
- -- revisions to other MCA sections to comport with new procedures
- -- continuance of the historical guarantee of a 3-year redemption period for redeeming delinquencies on real property taxes
- continuance of the historical guarantee of rigorous procedures for notifying all interested parties that their rights in property on which the taxes are or were definquent may be in jeopardy by the pending issuance of a tax deed
- establishment of 26 new code sections establishing a streamfined process for property tax sales of real property and improvements, and a new and streamfined process for issuing tax deeds

## POLICY IMPLICATIONS

Of the several policy implications resulting from adoption of SB 162, there is one that deserves special attention.

That is the provision that the "purchaser" of an interest in property for delinquent taxes other than a county, no longer will have the option of applying or not applying for a tax deed, but will automatically be issued a deed at the end of the 3-year redemption period. Counties still have the option of taking or not taking a tax deed.

Special consideration should be given to this change because the automatic issuing of a tax deed carries with it the responsibilities of owning the property. This is most vividly emphasized by focusing on the responsibilities associated with outstanding (or delinquent) assessments for special improvement districts (SIDs) or rural special improvement districts (RSIDs).

A person or governmental entity taking a tax deed on property on which the SIDs are delinquent will be responsible for the delinquency and for all future assessments. In some instances, the amount of the SIDs could be greater than the amount of the delinquent taxes.

For governmental entities, especially counties, the situation is compounded because of the sheer number of delinquencies and potential number of properties that might be acquired by tax deed. Any outstanding delinquent SIDs or RSIDs would have to be paid by the county. 

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As currently written, the county is already obligated for delinquent SIDs and RSIDs through the revolving fund established for delinquencies. Consequently, the fact that the county will eventually be required to pay for any delinquency is changed, but merely made more evident. And, of course, with the automatic issuance of a tax deed at the end of the 3-year redemption period, counties will no longer be afforded the option of not becoming the owner of such delinquent property.

#### SUMMARY

SB 162 accomplishes the legislative mandate stated in SJR 14 by providing

... uniform and equitable procedures and safeguards for the public and private sectors in the taking and disposal of real and personal property for taxes.

Outdated and unclear language and procedures are repealed and new language is adopted that is simpler to understand and more easily administered by county elected officials.

The property owner continues to be afforded the two most important protections currently available for the protection of his property interest:

- (1) the 3-year redemption period; and
- (2) rigorous procedures for notifying delinquent taxpayers and other interested parties that their property interests are in jeopardy and that a tax deed will be issued if the delinquency is not redeemed.

While the policy implications of SB 162 should not be underestimated, the new procedures contained in the bill replaced a confusing, inelficient, arguably unworkable, and very complicated process with a process that is still complex, but more efficient, more easily understandable, and more easily administered by Montana's local elected officials.

LC 0288/01 50th Legislature

BY REQUEST OF THE REVENUE OVERSIGHT COMMITTEE Strate BILL NO. 162 INTRODUCED BY THE MELL

35-7-2154 THROUGH B5-7-2156, AND B5-7-2163, MCA; REPEALING 15-17-312, 15-17-901 THROUGH 15-17-903, 15-18-101 THROUGH 15-18-108, 15-18-201 THROUGH 15-18-205, 15-18-301 THROUGH 15-18-309, AND 15-18-401 THROUGH 15-18-404, MCA; AND A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE LAWS RELATING TC PROPERTY TAX COLLECTIONS, PROPERTY TAX DELINQUENCIES, AND THE TAX DEEDING PROCESS; AMENDING 15-16-111 THROUGH 15-16-115, 15-16-117, 15-16-301 THROUGH 20-15-403, 76-13-211, 85-7-2152, SECTIONS 15-16-116, 15-16-501, 15-16-502, 15-16-505, 15-17-101, 15-17-102, 15-17-111 THROUGH 15-17-113, 15-17-201 THROUGH 15-17-208, 15-17-301 THROUGH 15-17-305, 15-17-311, SECTIONS 7-6-4414, 7-21-2104, 15-16-101, 15-16-102, 15-16-401, 15-16-402, 15-16-404, 15-16-704, THROUGH PROVIDING AN IMMEDIATE EFFECTIVE DATE." 15-16-701 15-16-305, 15-16-601, 15-24-302, 15-23-704, 15-16-303, 15-16-504, ន 59

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

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otherwise specifically provided, when terms mentioned in [sections 1 through 26] are used in connection VEW SECTION, Section 1. Definitions. Except

taxation, they are defined in the following manner:

LC 0288/01

(1) "Certificate" or "tax sale certificate" means the document described in [section 6]. (2) "County" means any county government and includes

(3) "Property tax lien" means a lien acquired by the payment at a tax sale of all outstanding delinquent taxes, those classified as consolidated governments.

sale the delinquent taxes, including penalties, interest, and costs, and receives a certificate representing a lien on (4) "Purchaser" means any person, other than the person to whom the property is assessed, who pays at the tax the property or who is otherwise listed as the purchaser. including penalties, interest, and costs.

valorem property taxes, property assessments, fees related special improvement "Tax", "taxes", or "property taxes" means all ad districts and rural special improvement districts. property, and assessments for (2)

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An assignee is a purchaser.

"Tax sale" means: (9)

the offering for sale by the county treasurer of a property with respect to real property and improvements, tax lien representing delinquent taxes, including penalties, interest, and costs; and (a)

(b) with respect to personal property, the offering personal property on for sale by the county treasurer of INTRODUCED BILL 56-15B

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(4) Except as pursided in (section 5(2)), the sale may be held less than 21 days or more than 28 days from the

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netificati n was hit made may not be included property improper notification, the sale may be held on all oe.inquent ۲. sale. and Cakes not tee Property on which s, irak properly noticed. broper (9) in the

be filed clerk -- affidavit. (i) Immediately following (section the county treaster shall file a copy of the notice ρλ The copy must be accompanied ΙU Cop; of notice to county treasurer stating: publication or posting fithe notice required Sectin 3. with the county clerk. NEW SECTION. county

and its address of newspaper the 440 name publication; and (a) the

affidavit signed by the

the dates the notice was published.

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the affidavit must list the locations and date of the posting county, the If no newspaper is published in required by [section 2].

The affidavit filed under subsection (1) or (2) prima facie evidence of all the facts stated therein.

county treasurer discovers, prior to the tax sale, that may not offer the property or a property tax lien for sale. In such event, the taxes on the uncollected for the year in which they were due, and they must be assessed and collected during the succeeding year as EW SECTION. Section 4. Irregular assessment. If assessment book delinguent has taxes are regularly assessed and collected. property on which the taxes are the 00 property must be listed irregularly assessed, he

except as provided in (section property described in the list public inspection during regular sale must continue but must date and at the time and place specified in the notice, Section 5. Conduct of tax sale. (1) for a period of not less than 1 day. The over, is not required to read the list but shall make ı, tax. declares The in [section 2(2)]. 4), begin the tax sale of all treasurer the county treasurer shall, for list available county NEW SECTION. business hours. until the continue reguired the the

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commencing The treasurer may postpone the day of

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weeks from the sale on a day-to-day basis without publishing a new notice, provided that the sale is held within 3 the day first fixed.

the be offered for sale at first Property assessed under [section 12] that has not at sold to a purchaser other than the county may, county treasurer, the уo discretion

Was ļ. which at sale tax sales subsequent to the

sale interest, sale certificate. treasurer shall prepare a tax penalties, Upon receipt of all delinquent taxes, Tax Section 6. certificate that must contain: county costs, the NEW SECTION. pug

hecame taxes property the which o date a) the delinquent;

> 2.4 1.5 91 8 6.7 20

the date on which a property tax lien was sold

person to the c) the name and address of record of a tax sale;

property on which the taxes a description of the whom the taxes were assessed;

(e) the name and mailing address of the purchaser;

were assessed;

delinquency, including a separate listing of the amount of the delinguent (f) the amount paid to liquidate the taxes, penalties, interest, and costs; a statement that the certificate represents a lien

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on the property that may lead to the issuince of a tax deed

in) a varement specifying the date problems and seed; and

the property:

..., an identification number current plans to the cax are certificate number recorded by the county treasurer as required to [section 7].

(2) The currificate must be signed by the county tremsure; and delivered to the purchaser. A high of the oriticate must be filled by the treasurer in the office of

NEW SECTION. Section 7. Treasurer ') record tax sales. Prior to delivering the tax sale certificate to the purchaser, the county treasurer shall make a record of the tax sale, The record must include:

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(1) the name and address of the purchaser;

16 17 18 19 20

(2) the date on which the tax lien was purchased;

(3) a description of the property on which the certificate is a lien, which description must correspond to the description listed on the certificate;

(4) the amount paid to liquidate the delinquency, including a separate listing of the amount of the delinquent taxto, penalties, interest, and choist and

(5) a number identifing the 'a. s., cerificate issued upon payment of the delinquency.

NIM SECTION 6. County as pricesers are arranged and arrangement. ) If it pressures that the decimalistic transfer in counting penalties thereby in counting the first contraction.

partial for all Affect to District force and the first force the tax value for courty remands should leaffly only be-

# all property the asset he that sale. He stall PLE
# record that the arry of the purchaser of all property
remaining or liberd up a which the taxes remain delinquent.

ii) the received of the property in which the colony of the deal the place as the place as may be made by the flow of the second of the second of the second of the property of by the reference of the property as recurded in the list required by under 19-16-201.

(3) A property taw lien of the county in any property acquired by the county under sub ection (1) must be assigned by the county treasurer as provided in [section 11] upon the payment of all beligher tawns, including penalties, interest, and costs specified in [section 11].

A purchaser ther than the county does not pay the delinquent taxes, andlinding penalties, interest, and crefer testore. (6 a.m. on the next business day following the day of purchase at a rax sale, the property must be made

2.3

20 21 22 22

of the sale, except as provided in subsection following available for sale for the amount of the delinguent taxes, including penalties, interest, and costs, on the day business

payment was not received as provided in subsection of the purchaser If the sale was made on the last day the pe t o 1s considered county and the (5) sale

(2)

separate funds must be money from interest, and costs must be deposited in be credited to the various funds to which the taxes distributed and in the same would have originally been tax sale. All money received from purchasers for delinquent the county treasury. The money received, other than costs, money or any deposited to the credit of the county general fund. Jo COSES Section 10. Disposition distributed. Any money received for remaining after crediting the taxes would have originally been provided in [section 8]. the taxes, penalties, NEW SECTION. proportion as must

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(1) Any tax sale certificate or other official record assigned by the county treasurer to any person who pays to of the delinquent taxes, including costs, accruing from the date in which the county is listed as the purchaser must rights g o NEW SECTION. Section 11. Assignment penalties, inferest, and the county the amount delinquency.

þe of an assignment certificate in substantially must The assignment made under subsection (1) the following form: the form (2)

the certificate, the delinguency, including person to whom the property was the. Accordingly, the county was listed as has not redeemed. in the county of ...., was held on .... (date), for the purpose of liquidating delinquent assessments, and I further sertify that a property tax lien for delinquent taxes in the Montana, hereby certify that a tax sale for tax year 19... County, state ollowing property: (insert property descrition) 4,5 J.O purchaser SI penalties, interest, and costs amounting to \$...., otherwise the purchaser as required by [section 8], MCA. offered for sale and that there was no delinguency been oţ I, ...., the treasurer the property tax lien. assessed, nor has the been liquidated by this of date 11 13 7 15 16 1.0 77

rights, title, and interest of the county of ...., state of Montana, acquired .... (name and address of assignee) to proceed to obtain a tax deed to the There having been no liquidation of the delinquency or redemption J. in such property by virtue of the sale to CASE a11 L L other redemption, I hereby assign property or receive payment provided by law.

17 18 19 20 Witness my hand and official shall of office in a serve day of ...., 19...

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...... County Treasurer ..... County

legar and binding only opon filing the purchaser's peen or by a previous whats wever, by a purchaser other than has Property consideration with the county treusurer a statement that the assigned. The statement must contain: u. the other assignee's interest <u>,</u> nee may be made for any An assignment made assignee 5. made 5 assignment so

the name and address of the new assignee;

jo the name and address of the original purchaser the tax sale certificate;

ow have.

(c) the name and address of each previous assignee, if

any;

property tax iren was issued, which description must contain sale description of the property upon which the tax vertificate or assignment cert ficate, as appropriate; eu. information as contained in 18 77

party, be it purchaser or the assignee, making the assignment; the signature of (e)

> 20 2.2 23 5.4 25

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the date on which the statement was signed. the signature of the new ashignes, and (F 9

0 destroyed, the county treasurer shall, upon adequate proof is lost certificate described in subsection (1) (3) in subsection described If the statement 7 the

or or the wood a tax and was 6 to assued of this act, and the privileyes with regard to may. 1055 sale the assignee that holder or any certificate describel in subsection secuting a coed as any purchaser of land at a tax destruction has occurred, issue a deplicate or long for which a treasurer's dead was effortive date rithis, powers, and ργ signed affidavit ch 5, 1917, betore (the n Juc the assignee. Same before Ma the

Assessment of property sold sale certificate has been issued or for which the county is continues at tax saie. (1) The assessment or property on which listed as the purchaser as provided in [section 8] in the same manner as other property is assessed. NEW SECTION, Section 12. 7 15 9

they paid when due, If any assessed taxes are not delinquent.

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Sale not voided by misnomer ownership. When a tax sale certificate is acquired as provided in [section 6] or when the county is listed as the purchaser as provided in [section 8] and the taxes were properly assessed on the property of a particular person, no misromer of ownership or other mistake relating to ownership affects the sale or renders it void or voidable. NEW SECTION. Section 13.

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-12-

limitation on action for royalty interest. (1) If a tax sale or sale, the money paid by the purchaser at the sale ģ 15] is declared void by a court for irregularity in the assessment, delinquencies as provided in 15-16-102 tax sale certificate, together with any penalty paid refund at owner any assignee must be refunded, with interest through the date of the payment, to the purchaser or ŀ Voided sale held under the provisions of [sections 1 Section 14. payable upon NEW SECTION. the purchaser. 10

the state, city, town, or district by the treasurer and deducted from the next money due the state, city, town, or district, property tax lien or owner thereof by collects its own takes Following the payment of a refund as provided in the county is considered the purchaser and on the property accruing from the date of delinguency, distributed by the treasurer to the state or a city, instead of having the same collected by the county treasurer collected. money refunded that was received as provided in [section Ç penalties and interest as provided in 15-16-102. or the charged city for or ø the property pe assignment where sales have been made by respectively, on account of taxes paid must ordinance or district, respectively, has a property tax lien upon or resolution ø (1), of subsection by purchaser (2) town, plus

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circumstances out of the city or town treasury upon order of deductions against the respective funds of the city or town upon the next collection of taxes by the city or town. amount of taxes, penalties, interest, and costs paid, with the interest to be at the rate specified for delinguencies property and resides thereon, he may not be ejected from the The purchaser has a lien upon the property for 15-16-102. If the purchaser is in possession of the city commission. The city or town clerk or proper mayor or, where applicable, the city manager or ļ and town treasurer, as appropriate, shall make manner similar Ľ, reimbursed (3) þe must pue

or (4) All affirmative defenses at law property until his lien has been liquidated.

royalty interest in land claimed to have been including but not limited to estoppel, laches, and adverse possession, may apply in a suit brought to challenge the acquired by a county by tax deed. title to a

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13 7 An action against a county to recover a royalty in land acquired by the county by tax deed must be brought within the period prescribed in 27-2-210. (5) interest 20 19 21

proceeds -- unsold collected and payment enforced by the seizure and sale of any personal personalty property. (1) The tax on personal property may be Jo delinguent taxes -- fee -- disposition of Sale Section 15. NEW SECTION.

and sale are authorized at any time after the date the taxes by the institution of a civil action method does not bar the right to resort to jurisdiction. ag assessed. may methods provided tax is chilected. competent property in the possession of the person any court of method. Any of the of the or until the full amount delinquent A resont to one

of 15-16-113 and this section apply The provisions (2)

to a seizure and sale under subsection (1).

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The minimum bid for any property offered for sale sale under subsection (1) must be at public must be of a sufficient amount to pay the delinquent taxes, including penalties, interest, and costs. ď (3) auction.

seized. The charge and other costs may only be charged when treasurer shall charge \$25, plus the mileage allowance provided by law to the sheriff, plus reasonable expenses for serzing, handling, keeping, or caring for any property so property is actually seized and offered for sale or sold. (4) For seazing and selling personal property,

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16 17 38 1.9 20 22 23 2.1

> payment of the price bid for any property sold as provided in this section, delivery of the property, with the title of the property vests sale, ő bill of purchaser. (5)

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(a) All money collected from the sale of property including delinquent delinquency, the of liquidation (9) c

þ attroprague fonds. costs, nct par taxes, penalties, and interest, credited by the treasurer to the in excess of the delinquent 1f the berson dows not claim the excess inmediately following the money in the county the of sale, the county treasurer shall deposit the amount no clasm to the person has not claimed the excess within I year from ale, if knew . to the date of in the county general fund and the person has tax penalties and interior m st 'e returned shall deposit the of 1 year from the ar. prior to collected property the treasurer rreasury for a period (b) Any money waing the thereafter. (7) Any property seized for the purpose of liquidating a delinque cy by a tax sale that remains unsold following a left at the place of sale at the risk of þe sale may 7 15

of a property tax lien by the owner, the holder of an unrecorded or improperly recorded or any interested party within 36 months from the date of the first the tax sale or within 60 days following the giving of the notice required in [section 21], whichever is later. purposes of (sections 16 through 26), an redemption security interest, the occupant of the property, be made Section 6. Time for acquired at a tax sale or otherwise may interested party. (1) Redemption the NEW SECTION. For o.f

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contract for deed, lienholder, or other person who has a properly perfected security interest in the property duly recorded with the county clerk. A person having an inverest in property on which there is a property tax lien but which interest is not properly recorded is not an interested party jo "interested party" includes a mortgagee, holder the purposes of (sections 16 through 26].

pay the subsequent taxes in addition to the amount for which the property tax lien the the purchaser with interest the taxes, NEW SECTION. Section 17. Redemption from property tax where a property tax lien has been assessed against the property. Upon the redemption of the property from the property tax lien, the redemptioner shall, taxes was sold, including penalties, interest, and costs, pay JO. delinquent the payment for thereon, at the rate established 15-16-102, from the date of purchaser may penalties, interest, and costs. subsequent taxes paid by lien. In all cases the acquired,

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person listed as purchaser as provided in provided in [section 19], the word redemptions. Upon payment of all delinquent taxes, including penalties, interest, and costs, by the person to whom taxes were assessed or his agent to the county treasurer [section 6(1)(e)], [section 7], or [section F O NEW SECTION. Section 18. Treasurer refunded to the as distributed

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certificate or in the record "redeemed", the date, and the name of the redemptioner must county treasurer. sale required in [section 8] by the the tax mark-d on

would is listed as purchaser is redeemed, the money received from the redemption, including penalties and interest but not originally taxes (1) When a property tax lien for which the of the Distribution of che costs, must be distributed to the credit have distributed and in the same proportion as taxes would have originally been distributed. Section 19. funds to which the NEW SECTION. proceeds.

interest but not costs, must be distributed to the person isted as the purchaser on the tax sale certificate and recorded purchaser is other than the county is redeemed, money received from the redemption, including penalties which for lien the record kept by the county treasurer. (2) (a) When a property tax

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made by certified mail by the county treasurer to the purchaser at the address listed on the tax sale certificate as provided in (section (b) (i) The distribution must be

week for 2 consecutive weeks in the (ii) If the money distributed to the purchaser is returned unopened to the county treasurer, the treasurer official newspaper of the county a notice stating that: shall publish once a

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1111 salr redemption of (A) the county treasurer is in possession purchaser for the property named the the uo 2 delinquency certificate: belonging

(B) the money will be held by the county treasures for a period of 1 year from the date of publication; and

ciaim to the money and the money will be credited to the claimed by the purchaser relinguishes all within the 1-year period, the purchaser (C) if the money is not county general fund.

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must be made at least annually, but the 1-year period The publication required in subsection (2)(h)(ii) begin not described in subsection (2)(b)(11)(B) may the date of publication. 1.2 13 14 3

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an accurate es, interest, including penalties, and costs, and when and to whom distributed. county treasurer shall keep redemption, delinquent ta: C other paid jo of all money separate accounting (4) The account

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16 17 18 5 20

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if the property tax lien is the grant the purchaser a tax deed for 38 a tax sale certificate inder (section 6), Except £ 011 use same information [section 16], be the Tax deed -- fee. (1) except the description of the property must in the time allowed under the property. The deed must contain in subsection (3), NEW SECTION. Section 20. county treasurer shall is required in as provided redeemed

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provided Statemen; that the property not redicated during the indespiton person and description, legal 1 sec

in [section 16].

issisting and ther purchaser or assignee in giving the notice prox and in consections (2)(b), the 10 equired in [section 21] for making the deed, which fee must plus ictual crists incurred by the county in giving the \$25 put Shaser county treasurer shall charge the (2) (a) Eco., t

county, no fee may be deposited in the county general fund. (b) If the purchaser is the

charges for making the deed.

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(c) Reasonable costs incurred by the county in searching the county records to identify persons entitled to notice are considered part of the actual costs of the notice provided in subsection (2)(a). 15

has been made, the county transurer may not issue a tax deed (3) If the purchase: is the county and no assignment county commissioners, by resolution, directs him o issue a tax deed. county unless the board of the 0,1

(4) Deeds issued to purchasers must be recorded by the except that when the county is the purchaser and subsequent ree for part county clerk may not charge a county clerk as provided in Title 7, chapter the recording the deed. deed holder,

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not ice NEW SECTION. Section 21. Notice -- proof of

penalty for failure to notify, (1) Not more than 60 days prior to and not more than 60 days following the expiration of the redemption period provided in [section 16], a notice must be given as follows:

(a) for each property for which there has been issued to the county a tax sale certificate or for which the county is otherwise listed as the purchaser or assignee, the county clerk shall notify all persons considered interested parties in the property and the current occupant of the property; if any, that a tax deed may be issued to the county unless the property tax lien is redeemed prior to the expiration date of the redemption persiod; or

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(b) for each property for which there has been issued a tax sale certificate to a purchaser other than the county, or for which an assignment has been made, the purchaser or assignee, as a appropriate, shall nority all persons considered interested parties in the property, if any, that a tax deed will be issued to the purchaser or assignee unless the property tax lien is redeemed prior to the expiration date of the redemption period.

been made, and the board of county commissioners has not directed the county treasurer to issue a tax deed during the period described in subsection (1), but the board of county commissioners at a time subsequent to the period described

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in subsection (1) does direct the county treasurer to issue a tax deed, the county treasurer must provide notification to all interested parties and the current occupant, if any, in the manner provided in subsection (1)(a). The notification required under this subsection must be made not less than 60 days or more than 90 days prior to the date on which the county treasurer vill issue the tax deed.

an assignee fails or neglects to give notice as required by subsection (1)(b), which failure or neglect is evidenced by failure of the purchaser or assignee to file proof of notice county clerk as required in subsection (7), the manner ö (a) If a purchaser other than the county county treasurer shall proceed to give notice in the provided in subsection (1)(a). with the 10 7 12 13 14 (b) Notice given under this subsection (3) must be given not less than 60 days or more than 90 days prior to the date on which the county treasurer will issue the tax deed.

15 116 117 119 119 20 20 22 23 24 25 25

pe (c) A purchaser or assignee who fails to give notice forcing J.O notification to be given under this subsection (3), must costs thereby actual proceeding plus all (1)(p), notification incurred by the county subsection charged a penalty of \$500 рì subsection (3). required as

(4) The notice required under subsections (1) through

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party of the property. The the address disclosed by the records in occupant, the subject is. for (3) must be made by certified mail to each interested the oţ must be sent the office of the county citik and, for the address if any, Known the current occupant, notice other address to which the ŏ interested party, address property. and

(5) In all cases in which the address of an interested shall, within the whichever is the official newspaper of the county or such other newspaper may by resolution veeks designate, a notice containing the information contained than 60 the or more than 90 days prior to the date upon which appropriate, publish once a week for 2 successive period described in subsection (1), or not less a tax deed, county commissioners clerk 15548 county treasurer will otherwise the subsection (6), plus: known, as the board of party is not

> 0.1 7 12 13 14 15 9 7 17 18 61 21 22 23

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for whom the interested part, the (a) the name of address is unknown; interested the οţ (b) a statement that the address party is unknown;

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that the published notice meets the tax pending. jo notice legal requirements for (c) a statement issuance; and a statement that the interested party's rights in

the property may be in jeopardy.

through The notices required by subsections

(a) a statement that a property has been excurs on the and (5) must contain the following:

property as a result of a property tax delinquency;

of the property on which the taxes · ame sale : he tax of the property on the or were delinguen', which description must be description the description е â

in the record described in [section 8(2)(b)]; certificate or

ресаже taxes property the that (c) the ng rent;

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the property tax lien attached as that sale; date result of a tax (d) the the taxes due, including penalties, pending issuance, which amount must include a separate listing of the delinguent taxes, penalties, interest, and paid for the property tax lien to be interest, and costs, as of the date of the notice of Jo pe (e) the amount must costs that liquidated; deed 7.4 15 17 8 19

(f) the name and address of the purchaser;

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(g) the name of the assignee if an assignment was made provided in [section 11]; ō expires period (h) the date that the redemption expired;

all taxes, penalties, 7 T that (1) a statement

LC 0288/01

prior to the date on which the redemption period expires will otherwise issue a tax deed that a tax deed may be date on the redemption period expires or on the date on which the county treasurer will otherwise issue a tax deed; and interest, and costs are not paid to the county treasurer issued to the purchaser on the day following the county the which or prior to the date on

is responsible for issuing the tax o į (j) the business address and telephone number county treasurer who

In all cases, proof of notice in whatever manner assignee, as appropriate, with the county clerk not less facie by the county clerk, purchaser, or than 30 days following the mailing or publication of the prima 1.5 notice. Once filed, the proof of notice evidence of the sufficiency of the notice. given must be filed

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> county or any officer of a county may not held liable for any error of notification. ø

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prima evidence. (1) The form of a tax deed issued under the Section 22. Form of tax deed -provisions of (sections 16 through 26), executed by a in substance as follows: treasurer, must be made NEW SECTION.

county), in the state of Montana, to .... (name of purchaser, his agent, county treasurer of the county of .... (name of is made by .... (name of county

οę state the Jo laws the ьy or assignee), as provided

and the taxes for .... (year) levied against following real property: (description of the property); .... (year) for there was assessed Whereas, the Whereas,

property amounted to \$....; and

tax (date, including year) for the sum of \$...., which amount ncluded delinquent taxes in the amount of \$..., penalties lien for the payment of the taxes attached and was sold a property ... (name of purchaser, his agent, or assignee) in the amount of \$...., interest in the amount of Whereas, the taxes were not paid and other costs in the amount of \$....; and

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Whereas, a tax sale certificate was duly issued and filed or the sale otherwise recorded as required by law; and 06 Whereas, not less than 60 days or more than

to this date, notice was given to interested parties that the issuance of a tax deed was pending. prior

county treasurer of the county of ...., in the state of Montana, in consideration of the sum of \$.... paid, hereby grant to .... Now, therefore, I, .... (treasurer's name),

or assignee) all the property County, state of (name of purchaser, his agent, u situated

Montana, described herein

Witness my hand on this date .... (date, including

-25-

year).

..... County Treasurer

- (2) A tax deed executed in substantially the form provided in subsection (1) is prima facte evidence that:
- (a) the property was assessed as required by law;
- (b) the taxes were levied in accordance with law;(c) the taxes were not paid when due;
- (d) notice of tax sale was given and a property tax lien was soid at the proper time and place as provided by law;
- (e) the property was not redeemed, and proper notice of a pending tax deed issuance was made as required by law;
   (t) the person who executed the deed was legally
- (g) it the real property was sold to pay delinquent taxes on personal property, the real property belonged to the person liable to pay the personal property (ax.

authorized to do so; and

NEW SECTION. Section 23. Eifect of deed. (1) A deed issued under [sections 16 through 26] conveys to the grantee absolute title to the property described therein as of the date of the expiration of the redemption period, free of all encumbrances and clear of any and all laims, except:

(a) when the claim is payable after the execution of the deed and:

-27-

(1) a property cax lien attalies subsequent to the tax

2 sale; or

 (ii) a lien of any special, outai, local improved of intigation, or drainage assessment to levied against the property;

(b) when the claim is an cascarn to a utility, or

(c) when an interest in the land is somed by the United State, this state, or a sublivious of the state,

(2) Under the conditions described in subsectiv: (1)

the deed is tram facts evidence of the tight of possession in accorded as of the date of experience of the possession is redespirence of the date upon which a tax dead was otnerwise.

issued.

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has Section, 44. Active to going title to tax deed -- notice. (1) (a) In an action brought to set aside or annul any tax deed or to determine the rights of a purchaser to real property claimed to have been acquired through tax proceedings or a tax sale, the purchaser, upon filling an affidavit, may obtain from the court an order directed to

(i) own the property;(ii) have any interest in or lien upon the property;

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the person claiming to:

19 20 21 (ii) have any interest in or lien upon the proper(iii) have a right to redeem the property; or

(iv) have rights hostile to the tax title.(b) The person described in subsections (1)(a)(i)

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12 13 14 16 16 17 17 19 20 20 22 22 23 23

the as Ç through (1)(a)(iv) is hereafter referred

OWNer

may subsection (1)(a) ı, The order described command the true owner to:

the jo nse for the court deposit with the purchaser: (i)

amount of all taxes, interest, penalties, and regularly and legally assessed and taxed as the property of had the by property redeemed the þe įį the true owner and was about to accrued costs that would have the owner; and 0.1 7 (B) the amount of all sums reasonably paid by the purchaser following the order and after 3 years from the of the tax sale to preserve the property or to make improvements thereon while in the purchaser's possession, as the total amount of the taxes, interest, penalties, costs, by the plaintiff and and improvements is alleged appear in the order; or date

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such (ii) show cause on a date to be fixed in the order, not ۳hy order, of the exceeding 30 days from the date payment should not be made. affidavit must list the name and address of the the true owner and whether he is in the state of Montana, oţ address the true owner is not known to the plaintiff. known to the plaintiff, or state that (2) The

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(a) The order must be filed with the county clerk at that who is, and a copy served personally upon each person shown be a true owner and time, known to be in the state of Montana. ç affidavit claiming

persons other Jurisdiction is acquired over all

by:

official the u, ouce order the newspaper of the county; publishing (1)

the 5 places county at least 10 days prior to the hearing; and the order in three public (ii) posting

in tax deed quiet order (iii) giving a copy to the county treasurer. the Procedure Jo title action. (1) Upon the hearing Section 25. NEW SECTION.

cause, the court has jurisdiction to determine the amount to days after the deposited and to make an order that the same be paid to the court within a period not exceeding 30 order is made.

> 15 16

amount is not paid within the time fixed by the court, the true owner is considered to have waived any defects in of redemption. In the event of waiver, the true owner has no claim of any kind (a) Except as provided in subsection (2)(b), if entered in the action quieting the title of the purchaser as against pe against the state or purchaser and a decree must tax proceedings and any right the true owner. (5)

if the taxes were not void proceedings are delinquent or have been paid. T) a

payment is made to the court and the true owner proceedings CONTR 31.5 . ed w.tn an, the de: actio. the amount che to the parchager. Successi, in Vond. 14 (3) declared

the succe stul is susta If the purported true camer is n ? be returned to the purported true accion and the title of the purchasor meney must ÷

part in one complaint. All persons of iming any title to, joined as defendints, even though their follow, as nearly as practicable, the procedure specified in such an action must coup.ranons nencontigueus ar awned by different defendance, may be or any claims are independent, are not in common, and do not a parchant to or lien upon any of the premises whether same tracts. The procedure in of land, ary estion brought 70-28-101 through 70-28-109. tracts pe several may 15) Ir interest in, thereof fortn

15 16 13 18 6 7 20 22 23 54

> In the final judgment, the court shall also determine the rights resulting from any additional taxes on party the property accruing or being paid by either pendency of the suit. t he

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the quiet title action, the court has complete have should that taxes to fix the amount of jurisdict ton

costs, and to do any other all negeneraly to elected in officer to make and certify to the court a contected of full. 45505501 including penalties, interest, and determine all questions necessary in granting "bm Yes mount to do complete justice. Smootorder appeal from the final judgment. the power pard. and the state of including peen

defects, (1) A.1 decds executed more than 3 years after the Following of same of the property interest of the 21 - 25 NEW SECTION. Section 26. Title conveyed property described on the deed as of 3 applicable tax cale convey to the grantee rhe

claim, All right, title, interest, estate, The conveyance includes: ( a ) Montana and of the county in and jo any. 3 (b) the right, if the tax deed, tax sale, demand of the state of to the property; and and

be hased are to penalties, and costs that would accrue desired the WAS or void, to recover which the deed may the tax proceedings had been regular and it uodn attacked and held irregular the tax proceedings redeem the property. taxes, interest,

The tax deed is free of all encumbrances except as provided in (subsections (1)(a) through (1)(c) of section 23).

possession accruing as of the date of the expiration of the (4) A tax deed is prima facie evidence of the right redemption period described in [section 16]. tax deed or deed purporting to be a tax deed is issued more than 3 years and 30 days after the date the sale of the property interest at the applicable tax sale, the grantee may publish in the official newspaper of a week for 2 consecutive weeks, a notice entitled "Notice of Claim of a Tax Title", The notice county, once the

have 0 property claimed (a) describe all acquired by a tax deed;

penalties, and the amount due on interest, contain an estimate of taxes, delinquent for property

be made to the records in the further contain a statement that for office of the county treasurer; information, reference must

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person (d) list the name and address of record of the in whose name the property was assessed or taxed; and

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(e) contain a statement that demand is made that the jo taxes, interest, penalties, and costs as the same appear in the records of the county treasurer or bring a suit to quiet of the notice, pay to the claimant or the county treasurer for use by the claimant the amount after person assessed or taxed must, within 30 days publication first

the true owner's title or to set aside the tax deed.

name specified in the notice does not invalidate the notice. (6) A mistake in the amount or in any

interest, penalties, and costs are not paid or a quiet title proceedings and any right of redemption is considered waived. Except as provided in subsection (7)(b), after the 30-day period the title to the property described in the notice and in the tax any irregularities, defects, omissions, or total failure to observe any of the provisions of the laws of Montana or failures could taxes, property for taxes and the giving of notices, whether or within the 30-day period the irrespective regarding the assessment, levying of taxes, or action is not brought, all defects in the tax defects, omissions, binding, is valid and irregularities, void the proceedings. (7) (a) If

void The proceedings in subsection (7)(a) are taxes were not delinguent or have been paid. the

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Section 27. Section 7-6-4414, MCA, is amended to read: delinguent taxes shall include city or town taxes. There is cover the aggregate of city or town, county, and state taxes, with the penalties, interest, and cost of advertising sales sale taxes when collects municipal tax. (1) All publications of only one sale for each piece of property. The Sales for delinquent "7-6-4414.

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provided by law.

after a deed is given by the cointy treatives and redemptions after a deed is given by the cointy treatives as provided by law, 30 HI be greated to the stary, county, and city to the provide a true provide to the stary.

Serion 28, Section 7-21-2:04, MCA, is amroded t

programmer and the maining from license. (1) All programmer, need an annual many trade, recupation, or price ion fit which a license is required by the productions of this part is liable for such license, and subject to a new fitter amount thereof. This lien in a preorderse of any other lien, claims or demand.

115 116 117 117 118 119 21

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person fails or refuses to procure a specified, county treasurer must seize such property or any other 15-17-981--through--15-17-983 (section sell the same busi ess the property belonging to such person and license before the transaction of 1 any provided Ţ manner 151." the

Section 29. Section 15-16-101, MCA, is amended to

read:

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"15-16-101. Treasurer to pub! in notice -- manner of publication. (1) Within 10 days atter 'he recept of the assessment book, the county treasurer must publish a notice

specifying:

OF \$1, 117, 1, 41 or add of to the perior of a selevied be delinguent and will once at layer of a and payable perore of 976 of 18 per month fish one-halt of all ciri pird ssejun Within 36 7 m 17 that nur prind requir 97(0) 0 T, TM and

4 17 17 18 ē and ofter such the be dulinguent and will indwinneres? added to taxes - ... of 18 per month from pG or realiter and that unless paul park to to delinquency until paid and 2% will and payable on or before that one-half of all 216 due 40 penait;;

16 delinquent taxes as a penalty; and (2) the time and place at which payment of taxes may 18 be main.

1.5

(2) He must send ' the last-known address of each taxpayer written notice, postage prepaid, shourgy the amount of taxes and assessments due the current year and the amount due and delinquent for other years. The written notice shall contract

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24 (4) the taxable value of the property;

(b) the total mill levy applied to that taxable value;

improvement itemized city services and special district assessments collected by the county;

the value of each mill in that county;

(c)

the which district in the number of the school property is located; and the amount of the total tax due that is levied as The municipality shall, upon request of the county tax, city tax, county tax, state tax, school district other

be included under 40 provide the information subsection (2)(d) ready for mailing. treasurer,

of his liabilities. Any failure to give or daily newspaper then by posting it in three public places. The faiture delinquent if there The notice in every case must be published once relieve Jo Failure to publish or post notices does not ŏ notice of the tax due for the current year or tax will not affect the legality of the tax." published in the county, if there is one, weekly mi 9000 G weeks taxpayer from any for

amended 15 Section 15-lb-102, MCA, ection so.

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and assessments Montana, except assessments made for special improvements delinguency. All taxes levied and assessed in the state penalty payment --cities and towns payable under 15-16-103 tor 15-16-102. Time

3.5 23, on new production as provided in Title 15, chapter payable pe part 6, and payable under 15-16-121, shall

payable on or before 5 p.m. on November 30 of each year  $_{L_{m}}$  of 30 days after the notice is postmarked, whichever is pe such taxes shall One-half of the amount of follows:

each

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on May

later, and one-half on or before 5 p.m.

Unless one-half of such taxes are paid on or before 5 p.m. on November 30 of each year, or within 30 days is later, then payable shall become delinquent and shal. menth from and shall or added to after the notice is postmarked, whichever at the rate of 5/6 of 1% per after such delinguency until paid and 2% 80 draw interest amount such

to the (3) All taxes due and not paid on or before 5 p.m. on he delinquent and shall draw and and 2% shall be added interest at the rate of 5/6 of 1% per month from Jelinguency until paid each year shall delinguent tayes as a penalty. jo 3.3

> 99 19 2 0 22 7.7 52

the delinguent taxes as a penalty.

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treasure: may not accept partial payment of the delinquent delinguest (4) If the taxes become delinquent, the takes, including penalties, interest, and costs. taxes, but may accept only the total amount

for

amended Section 15-16-111, MCA, 18 Section 31.

read:

it snait-he is the duty of the department of revenue or of such taxes, to immediately and in any event not more than 5 days thereafter is located, the amount of taxes due thereon, and the name and address of the owner, claimant, or other person Personal property -- duty of department. real nake a report to the treasurer, setting forth the nature, that the treasurer can identify the same, where xind, description, and character of such property in such property in a lien upon property. he amount and assessed valuation of such its agent, upon discovery of any personal are not property sufficient to secure the payment rounty the taxes upon which definite manner 15-16-111. same

town which shaff-have has provided by ordinance for and administrative purposes by its city treasurer or town clerk, For the purpose of its agent must use the levy made during the department also and at the same time shall furnish located in municipal, property, oę the city treasurer or town clerk a duplicate determining the taxes due on such personal general, 1.5 county treasurer. where such personal property for taxes in possession of the same. the collection of its notice to the previous year." department or ö Said city the

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county treasurer's office.

1 read:

"15-16-112. Department report of personal property in assessment book. The department of revenue or its agent must note on the assessment book, opposite the nares name of each person ovening, claming, or possessing such presonal property which may-ea-so is reported to the treasurer under [5-16-11], the fact that such the report was made to the reasurer and the date when the same report was as made to the

rreasurer and the date when the same <u>report</u> was so made." Section 13- Section 15-16-113, MCA, is amended

"15-16-113. Personal property -- duty of treasurer companity. (1) The county treasurer shall collect taxes on all personal property and, in the case provided in 15-16-111. Immediately upon receipt of the report prescribed by 15-16-111 notify the person or persons against whom the tax is assessed and any person who has a property perfected security interest of record with the department of justice that the amount of seen the tax is due and payable at the

levy upon and take into his the delinquent taxpayer and proceed to sell the same in the same county treasurer shall, at the time jo days or any other personal property in the hands receiving the report and in any event within 30 which against possession the personal property report, such oę The receipt assessed

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is amended

Section 15-16-112, MCA,

Section 32.

manner as property is sold on execution by the sheriff.

making the levy and sale, direct the sheriff to make the levy and sale, direct the sheriff to make the levy and sale. The sheriff, undersheriff, or any deputy sheriff of the county is ex officio a deputy county treasurer for such purposes, and either may act and receive payment of such taxes. The sheriff may receive the same fees as he is entitled to in making a seizure and sale under execution as provided in [section 15].

(2)(4) The county treasurer and his sureties are liable on his official bond for all taxes on personal property remaining uncollected by reason of the willful failure and neglect of the treasurer to levy upon and sell such personal property for the taxes levied thereon.

(5) Failure by the sheriff, undersheriff, or deputy wheriff acting as a deputy county treasurer to make the leny and sale results in a levy against the official bond of the sheriff, undersheriff, or deputy sheriff for payment of the delinquent cax."

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Section 34. Section 15-16-114, MCA, is avended read:

"15-16-114. Rate of taxation -- personal property. (1)
All rates of tax levy set by the board of county
commissioners on the second Monia, in August of each year
shall apply permanently to this class of personal property

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during the ensuing tax yeary-and-the.

(2) The treasurer shall, upon collection of any such taxes, immediately distribute the money so collected to the various and proper funds in his charge.

Section 35. Section 15-16-115, MCA, is amended (-

read:

"15-16-115. Freasurer's record of personal property taxes paid. (1) Thr--reasurer-monkt, --on On or before December 1 of each year, the treasurer\_liming. The on the assessment book, opposite the name of each person from whom

the c the report of the assessor, the amount of taxes received and Sach taxes have been collected by him in pursuance of date of the receipt thereof-ory.

2) in-ease-such If the taxes have not been collected the by-mim, the treasurer shall note in the assessment book reason why such collection was not made."

is amended Section 15-16-117, MCA, Section 36.

(1) The county treasurer must 53-2-321, "15-16-117. Personal property -- treasurer's duty shall demand payment of poor taxes, authorized by collect certain taxes on.

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and road taxes, authorized by 7-14-2206 or 7-14-2501 through every person liable therefor whose name does of any such person to pay the .ame, he-must treasurer shall collect the taxes by seizure and sale of appear on the assessment lists, and on the property owned by such the person. jo or refusal 7-14-2504, 14

assessment lists to other property taxes of persons trabie therefor paying taxes upon real and personal property and paid to the county treasurer at the time of payment of other taxes;--and--aii-personai-property-assessed-against-a-person uodn added shall-be-trable-for-the-payment-of-such-taxes. þe These taxes shatt must

> 61 20 21 22 23 2.4

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 The procedure for the sale of such property by the county treasurer for such taxes shall must be regulated 52

15-16-113 and chapter-177-part-9 [section 15]."

amended 1 S 15-16-301, Section ection 37.

read

the third Monday of December and on the third Monday of June of the county clerk and recorder in detail, showing the amount of a11 persons and property then owing taxesr-and-the. The county clerk and recorder shall compare such the report with the books of the county treasurer and shall keep a record of o ro C ot 15-16-301. Delinquent list -- real property. each year, the county treasurer must make a report taxes collected and a complete delinquent list

> æ 6 0.1 12 13 14 15 16

0 amended Section 38. Section 15-16-302, MCA, is such the report in his office."

read:

real property delinquent list, (1) The county treasurer must, at oţ 15-16-302. Tabulation and transmittal

the time specified in 15-16-301, deliver to the county clerk recorder a complete delinquent list of all persons and property then owing taxes. 13 18 19 In the list so delivered, all matters and things in the assessment book and relating to delinquent 1,1 down set pe must persons or property contained 20 22 21

ö

carefully satisfied clerk and recorder must compare the list with the assessment book, and if county The (3)

alphabetical order.

under-it therewith, and make a final settlement with him the the assessment book, and must require from him the treasurer it contains a full and true statement of all taxes due and unpaid, he must foot-up-the total the amount of taxes so treasurer of all taxes charged against him the treasurer an immediate account for any existing deficiency." treasurer the county remaining unpaid, credit that

amended 13 MCA, Section 39. Section 15-16-303,

After settlement with the county treasurer as prescribed in 15-16-302, the county clerk and recorder must taxes due on the delinquent tax list and within 3 days 15-16-303. Treasurer charged with delinquent taxes. the county oţ charge the treasurer then-acting with the amount thereafter deliver the list, duly certified, to 200

12 13 14 1.5 16 17 18 19 2.0 21 23

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amended 1.5 15-16-305, MCA, Section Section 40.

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e E county--treasurer--must--annually--on on the third Monday of February<u>,</u> attend-at-the--office--of---the--county--elerk--and recorder with the delinguent list: "The the county clerk and the lists with rhe marked "paid" on the assessment book, and when if the taxes have been paid, Disposition of delinquent list. (1) compare assessments of persons and property not then--caretokly "15-16-305. must

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must note the fact in the appropriate column in the assessment book. recorder the county clerk and

subscribed in the delinquent list, that every person and all property assessed in the delinquent list on which taxes have paid have been credited in the list with such payment. The county clerk and recorder must then administer written þe ç oath, the county treasurer an

total the amount of taxes remaining unpaid and credit the treasurer. The delinquent list must remain in the then foot--up settlement The county clerk and recorder must treasurer with the amount and have a final county clerk and recorder's office. 3 the

has not been able to discover any property oay. the troasurer must make an affidavit, indorsed on not of in possession of the persons liable At the time mentioned in subsection (1) the list, that the tixes not marked "paid" have to collect them." paid and that he belonging to or the sum whereof section,

amended to 5.7 MCA, Section 15-16-401, Section 41.

read:

7.AX of a judgment against the person, and every property in the possession of the person assessed from and after the date etfect of Tax due as a judgment or lien. Every lien created by this title has the force and levied against all personal "15-16-401. execution duly the affect

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12 7 14 1.5

read:

of execution for delinquent personal property taxes and upon the same writ in all respects, with effect, and in the same manner prescribed by law in espect to executions issued against property upon judgments court of record and shall be entitled to the same feas for-his-services-in-executing-the-samey-to-be--collected--in -same - manner provided for in [section 15]. The judgment assessment is made. The county treasure: may issue taxes sheritf paid or the property sold for the payment thereof." not satisfied nor the lien removed until the The sheriff. deliver the same writ to the proceed nereupon

Section 42. Section 15-16-402, MCA, is amended

personal on and which lien shall have precedence over any other lien, claim, except as hereinafter such property, personalty lien on realty thereof from also uodn after 12-midnight-of January 1 in of each year. provided, every tax upon personal property is Every tax du property is a prior lien upon any or all of the owner and demand upon such property, upon the real property of 3 ou separate assessment. Tax "15-16-402.

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(2) The taxes upon personal property based upon a taxable value up to and including \$1,000 shall be a first and prior lien upon the real property of the owner of such personal property. Taxes upon personal property based upon

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lien upon the real property of the owner pon said real property appearing of record in the office of where such real personal property tax attached thereto, shall have filed the notice nereinafter provided for, in which event the taxes upon such excess of \$1,000 of taxahie value shall not be a lion on the county treasurer to assue to any mortgagee or lien holder, upon his request, a statement of the personal property tax due upon the taxable value up to and including \$1,000. \$1,000 nay be paid, redeemed from a tax sale as by law provided, or discharged separately from any personal property taxes in excess of such amount. Payment of such taxes upon a taxable as herein provided, shall operate to that the þe eal property of such owner. It shall be the duty of oţ mortgage or other shall 0 personal property extent of such payment in the order property is situated, at or before the time such ď \$1,000 Personal property taxes upon a taxable value of the county the taxable value thereof in excess of paying such tax shall direct. unless the owner or holder of any albon the clerk and recorder to \$1,000, discharge the tax lien prior the and dn to first value 10 1 5 33 4 15 16 8 19 50

(3) The holder of any mortgage or lien upon real property who desires to obtain the benefits of this section as shall file in the office of the county treasurer of said county a notice giving:

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name and address of the mortgagee and holder the mortgage or lien; the (a) Jo

the name of the reputed owner of the land; (a)

the description of the land; (° the date of record and expiration of the mortgage (p)

(e) or lien;

a statement that he claims the benefit of the provisions of this section. ( <del>L</del> )

the amount thereof; and

taxes which shall have become a lien on real property prior to the filing of such notice as aforesaid. If the mortgage be not filed be extended for a definite (4) Such notice shall be ineffectual as to any paid at maturity, such notice shall thereafter be period to be stated in such notice. annually unless the mortgage

personal property due upon such real estate and or its agent in the county in which separately at least 10 days prior to January 1 in the property taxes are by this section made a lien, registered with Any owner of a mortgage on real estate upon may file to real estate of the owner written request ρλ where the owner of such real estate and made personal property for 1 or more years, pe must failed to pay taxes ø property is located request and revenue property maıl Jo certified personal has

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the its agent of such request, it is hereby made real estate so mortgaged of the owner thereof, and the the owner ρχ lien receipt Jo В the duty of the department or its agent to make chereof, and such personal taxes shall not be property collected Upon year for which property is assessed. personal personal property taxes shall be real and οĘ or assessment

provided by law for other personal property."

amended

Section 43, Section 15-16-404, MCA, is

read:

0 1 1.5 14 15 16 17 18 19 2.0

The county has a general lien, dependent on possession, upon any noneys in its possession belonging to any taxpayer for any imounts due the county for any delinquent personal property Due rotice "15-16-404. County lien on moneys of taxpayer. taxes not a lien on real estate of the taxpayer. shall be given the lien holder, if any known."

amended to Section 15-16-504, MCA, is Section 44.

read

made, with the affidavit of the treasurer thereto attached certified copy of the assessment signed by the county clerk and recorder of the county where the same assessment was has not been paid, describing it as on the such -- tax-and-the-per-centum the taxes, plus interest, On the trial assessment book or delinquent list, is prima facie trial. "15-16-504. Evidence at the tax chat that

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12 13 14 15 16 17 19 20 21 22 24 5.2

penalties, and costs, are due and entitles him to judgment unless the defendant proves that the tax was paid."

Section 45. Section 15-16-601, MCA, is amended t

read: "15-16-601. Taxes or penalties illegally collected t

any amount of tax paid for which a paid should be refunded as herein provided, said portion of said the taxes, interest, penalties, and costs so refunded. (1) (a) Any taxes, per-centumy-and interest, taxpayer is entitled to a refund under 15-16-612 or any part government bonus or subsidy received by the taxpayer may, by the board of county commissioners, be refunded by satisfaction of to the state treasurer, and upon the rendering of the state auditor may prescribe, all amounts so refunded7--and in. In the next settlement of the county treasurer with the shall certify to the state auditor, in such form as the state, the state auditor shall give the county treasurer erronecusly or portion of taxes paid which were mistakenly computed been made to the state treasurer as provided in 15-1-504 Whenever any payment shait--have refund such portion report required by 15-1-505 the county clerk and ŏ appear appears to the ø commissioners may penalties, or costs paid more than once that or county commissioners collected or afterwards county the county treasurer. Jo illegally j c the board money so the board

> 16 117 118 118 119 20 20 22 22 22 23 24 24 25

any school district or municipal or other public corporation þe county the state's portion of the amounts so refunded. penalties, hereinbefore referred to were levied in behalf and collected by the county treasurer, the same may jo board of the taxes, interest, the oţ order When any past the refunded upon credit for

commissioners.

(c) No order for the refund of any taxes, hierare feesy-per-recentum interest, penaltice, or costs under this section shall be made except upon a claim threfor, verified by the person who had paid sech-text--itemac-texy-penalty the 'axis', interest, penalties, or costs or his quardian or; in case or his dean, by his executor or administrator, which claim must be tilled within 10 years after the date when the second half of such taxes would have become delinquent if the same had not been paid.

10 11 12 12 13 14 16 16 17 11 19

the the shall then make such transfers from other þ the county other payments All refunds ordered to be paid by the board may county, and and as necessary to reimburse the county general fund for be paid by district, possession made therefrom on-account-of-such-other-funds. treasurer out of the general fund of the county funds and from state, school his must 'n Shatt corporation funds commissioners treasurer

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ade theretrom on-account-or-such-other-rands. (2) Upon the entering of judgment under 15-2-306, the

county commissioners of the affected county shall order a refund of such portion of the taxes or-litense-fees as the state tax appeal board has judged should be refunded."

Section 46. Section 15-16-701, MCA, is amended to read:

years board a list of personal county which that have been delinquent for 10 years or more. property taxes which that are not a lien on real estate to the ten delinquent -- list. (1) It shall be the duty of each treasurer to prepare in triplicate and submit on or taxes Monday of June in each year, of county commissioners of his county, property The list shall show the tollowing: "15-16-701. Personal

(a) name and address of the delinquent taxpayer;

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 (b) amount of the delinquent tex taxes, plus penaity interest, penalties, and costs, if any; and

the year date the tax taxes became delinquent.

(c)

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(2) Every county treasurer shall, within the same time, prepare in triplicate and submit to the board of county commissioners of his county a list of all contractual obligations week to or held by his county for secd grain, feed, our other relief, the collection of which is barred by

the list shaif must show the following:

(a) the name and address of the person or persons who

Said

of limitations; provided in 27-2-202(1).

statute

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entered into the contractual obligation;

(b) the name of the contractual obligation, as "seed loan", "feed loan", "promissory note", as the--case--may-be applicable: and (c) the date of obligation, date when last payment became due, date of last payment thereon, and the date when the collection of the obligation became barred by send the statute of limitations provided in 27-2-202(1)."

Section 47. Section 15-16-702, MCA, is amended to

pue and county commissioners contractual obligations contained in such the list or lists, taxes and obligations -the same and make any necessary corrections. county commissioners shall make property taxes canceled or as corrected, required by this part to be list 30 days thereafter, the board of such canceling all such personal of filling of lists. Upon receipt of "15-15-702, Cancellation Thereupon, the board of examine within

as corrected, required by this part to be canceled and appead such order upon its minutes, sand the order and minutes need not set forch in full the contents of not the indicate or insts, a proper reference therein for their identification being sufficient. At the time of their and order when the order and an area when the order is and the inst or list, a corrected and made the field with and as a part of the records of the board. One legible copy

-54-

sheff must be filed with the county treasurer as a permanent county clerk and recorder and county treasurer must shall a public record, and one legible copy thereof Adjustment of accounts after cancellation. Upon notification of the above order for cancellation, the adjust their taxes-receivable accounts to conform to the Section 15-16-703, MCA, is amended clerk county the ¥1th filed sard order of cancellation." pe record of his office." thereof shall must section 48. "15-16-703. recorder as read:

stricken from records. All unpaid taxes, -- hich -- constitute a lien on real property in the state, levied which have remained general or special assessment or by the state delinquent more than 10 years prior to July 1, 1976, whether or political subdivision of the state, "15-16-704. Certain unpaid taxes uncollectable Section 49. Section 15-16-704, MCA, is amended stricken hereby declared to be uncollectable and against real property the respective tax records." city, any county, the levy be by constituting and assessed

> 18 19 20 21 23 2.1 25

Lien of tax -- enforcement of payment. The "15-23-704.

ő forms of property, and this tax and the severance tax improvements used is a lien as provided under 15-16-113 and chapter--197--part 9,--or--by-surt-under-15-16-501-and-15-16-582 [section 15]." personal property on which the tax on coal production are each a lien upon the coal mine and amended tax on gross proceeds from coal shall be levied as taxes collected 13 MCA, lien upon all personal property and pe a Section 15-24-302, These taxes may seizure and sale of the to produce the coal. Section 51. prior

and property property of like kind and character, and the assessment, the tax are governed by the of 15-8-4087, 15-16-111 through 15-16-1157, value (section 15), same All mentioned in 15-24-301 is assessed at the procedure. 15-16-404; chapter--t7;--part---9; 15-24-2027, as amended, except: "15-24-302. Collection collection of levy, and provisions 12 17 17 13 7 1 5 91

read:

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motor vehicles under 15-24-301(4) to the from extent that subsection varies provisions cited above; and (1) taxation of the

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(2) livestock taxation governed by 81-7-104 and Title 81, chapter 7, part 2."

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> > amended

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MCA,

15-23-704,

Section

.09

Sect 1on

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read:

amended į s Section 76-13-211, MCA, Section 52.

read:

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"76-13-211. Amount due for protection treated as lien.

lien upon the land or timber which shall continue until such protection thereof as required by this protection o forest during a forest fire season for any forest land forest provides or part 1, the amount due for the department owner protected by the the Whenever 5

as the amount due is paid.

read:

The lien has the same force, effect, and priority to tax liens on the lands. The shall on request of the department foreclose the lien in the county attorney upon the request of the department shall institute an action against the forest landowner in the name justice court having jurisdiction to recover the debt. The state in the action is not required to pay any sees or costs to the clerk of the the peace. The -- complaint -- and -all subsequent-proceedings-in-the-action-shall-conform-as-nearly or the state and name of the state and in the manner provided by law, county attorney of the county in which the land is as-practicable-to-those-provided-by-i5-i6-582the of of the state in any district or as general tax liens under the laws only cf subject and inferior justice court or

part or part 1 for the payment and collection of amounts due cumulative and do not affect the other provisions of this section by (3) The remedies provided to the department."

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amended Section 85-7-2152, MCA, 18 Section 53.

extension of such district is sold by the treasurer of the county where such is situated in the manner provided by law for the sale of lands for delinquent taxes for state and county purposes and taxes or assessments of the irrigation district form all the taxes for which such lands are sold, the of the proper funds of such irrigation district. general state and county off at such sale to the county, issue to the irrigation district, in its corporate name, a debenture certificate for the amount of axes and assessments due to the irrigation district from lands and premises so sold, inclusive of the interest or parcel of land included within and forming a part 185-7-2152. Proceeds of sale. Whenever any lot, tract, of any irrigation district created under the provisions of provisions of 15-17-207 [section 8], the county treasurer the county must, upon the issuance of the certificate of place tax TOCIUSTIVE of Jo evidence sales, the total interest and penalty thereon as provided for by the sale to the county where they are situated pursuant shall purposes, and whenever any such lands are struck county treasurer making such sale or sales tor district, and penalty thereon, which certificate is included within any delinguent taxes out of the proceeds of the sale or irrigation the t<sub>O</sub> chapter or Jo οĘ aws relating part Ssessment and

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interest and claim of the irrigation against, and upon the lands and premises so taxes or until paid from the proceeds of the riled in the office of the county clerk and county treasurer district evidenced thereby in the manner provided for the county with the certificate of tax sale of the lands the certificate, the sum named therein and and after c. at the rate of 1% a month from the oĘ the sale of the lands and premises described therein duplicates cert\_ficates so issued to the irrigation district for of the lands sold sale, for by law, and off to the county at the tax until redeemed the ō tor the redemption assessments Talerest of the and county pertiticate provided Ċ, premises." district in, bear conclusive and manner ů,

Section 54. Section 85-7-2154, MCA, is amended t

and p

sold. Upon the by ±5-±8-±8± [sections 16 through 26], the the redemption certificate or certificates the sums for which the same were issued, with interest as therein provided to the date of the the manner holders of ı, redemption of any lands so sold for taxes 30 lands pay to the holder or out said county, '85-7-2154. Redemption of redemption of said lands." county treasurer of shall provided for

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Section 55. Section 85-7-2155, MCA, is amended to read.

redeemed. When the lands and premises so sold for taxes and county, within 3 months thereafter, shall cause these lands and premises to holder or holders of the certificates the sum for which this chapter have been issued may, upon such sale, be struck taxes and assessments of the irrigation district represented by the certificate, inclusive of the interest thereon, in addition not the taxes and assessments of the irrigation district are not county and against which the certificates provided for by upon and against which the certificates have been issued for of the proceeds to the state and county taxes, if any, against the same." pay Sale by county commissioners when land the sale of the lands by the board of premises so held edeemed within the time provided for by \$5-\$8-\$8 shall the same were issued, with interest as provided for off or sold for a less sum than the amount of the board of county commissioners of the county treasurer of the county provided for by law, and out commissioners, and no lands and .85-7-2155. Sale, the 33 sold dare of the

> 10 11 11 12 13 13 16 16 16 17 17 20

Section 56. Section 85-7-2156, MCA, is amended to read:
"85-7-2156. Proceedings where land struck off to county and not redeemed. In case the property so assessed

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(1) Whenever the department provides forest protection during a forest fite season for any forest land or timber nont protected by the owner thereof as required by this part or part 1, the amount due for the forest protection is a line upon the land or timber which shall continue until such time as the amount due is paid.

of the county in which the land is situated The lien has the same force, effect, and priority the department foreclose the lien in the court having jurisdiction to recover the debt. The state in the action is Fre--compternt -- and-att subsequent-proceedings-in-the-artion-shait-conforn-as-neariy as general tax liens under the laws of the state and ö to tax liens on the lands. οĘ institute an action against the forest landowner in the the state and in the manner provided by law, department clerk justice as-practicable-to-those-provided-by-15-16-582not required to pay any fees or costs to the the 20 οĘ peace. district county attorney upon the request only the any or justice of inferior request of ı, sounty attorney the state subject and ő oţ

(3) The remedies provided by this section are cumulative and do not affect the other provisions of this part or part 1 for the payment and collection of amounts due to the department."

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19 20 21 22 Section 53. Section 85-7-2152, MCA, 1s amended to

read:

the purposes, and whenever Any such lands are struck off at such 1.55 0.0 and district is sold by the treasurer of the county where such is situated in the manner provided by law for the sale of lands for delinquent taxes for state and county purposes of the taxes for which such lands are sold, the credit of the proper funds of such irrigation district, inclusive of the tate and county provisions of 15-17-287 [section 8], the county treasurer of certificate of tax interest Proceeds of sale. Whenever any lot, tract, piece, or parcel of land included within and forming a part of such and taxes or assessments of the irrigation district form all general corporate name, a debenture certificate for the amount sale to the county, issue to the irrigation district, in place of the proceeds of the sale or sales, the total tax of any irrigation district created under the provisions οţ district chapter or included within any extension nterest and penalty thereon as provided for by the county where they are situated pursuant lands and premises so sold, inclusive of the penalty thereon, which certificate is evidence county treasurer making such sale or sales shall irrigation irrigation district, taxes for the the county must, upon the issuance of caxes and assessments due to the delinquent the 0 85-7-2152. jo relating part sale to the assessment and

irrigation district in, to, against, and upon the lands and premises so the certificate, the sum named therein and the thereby date certificate until redeemed in the manner provided for by law for the redemption of the lands sold for delinguent taxes or until paid from the proceeds of certificates so issued to the irrigation district shall be filed in the office of the county clerk and county treasurer of the county with the certificate of tax sale of the lands the sale of the lands and premises described therein in the by law, and duplicates of evidenced bear interest at the rate of 1% a month from the and claim of sale, the district tax and off to the county at the interest ÿ manner provided for taxes and assessments the county j o and premises." ij and conclusive 14

is amended to 85-7-2154, MCA, Section Section 54.

read

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by ±5-±8-±8± [sections 16 through 26], the county, out of the redemption redemption of any lands so sold for taxes in the manner sold. Upon issued, with interest as therein provided to the date of certificate or certificates the sums for which the same pay to the holder or holders lands "85-7-2154, Redemption of Said redemption of said lands. county treasurer of shall provided for

23

ç amended 1.5 MCA, 85-7-2155, Section Section 55. read:

holder or holders of the certificates the sum for which 16], the board of county commissioners of the county, within 3 months thereafter, shall cause these lands and premises to sold as provided for by law, and out of the proceeds of same were issued, with interest as provided for to the the board of county commissioners, and no lands and premises so held by any county and against which the certificates provided for by the certificates have been issued for sale, the county treasurer of the county shall pay county commissioners when land tne taxes and assessments of the irrigation district are premises so sold for redeemed within the time provided for by ±5-±8-±8± of the lands by When the lands and Sale by upon and against which date of the sale "85-7-2155. redeemed. the the 0.1 14 15 16 11

this chapter have been issued may, upon such sale, be struck taxes and certificate, inclusive of the interest thereon, in addition the irrigation district represented by the county taxes, if any, against the same." amended off or sold for a less sum than the amount of 9 MCA, Section 85-7-2156, to the state and .99 assessments of Section

> 18 61 20 21 22

In case the property so assessed of f "85-7-2156. Proceedings where land struck redeemed. not county and

-69-

regarding the notice required in [section 21].

NEW SECTION. Section 62. Saving clause. This act does

not affect rights and duties that matured, penalties that uere incurred, or proceedings that were begun before the

effective date of this act. NEW SECTION. Section 63. Effective date. This act is

7 effective on passage and approval.

-End-





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